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# A CASE STUDY OF ZAKAT COLLECTION CENTRE MAJLIS AGAMA ISLAM WILAYAH PERSEKUTUAN (MAIWP)

By

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Project Paper Submitted in Partial Fulfilment of the Requirement For the Degree of Master of Business Administration Management Centre International Islamic University Malaysia 2011

### **APPROVAL PAGE**

I certify that I have supervised and read this Project Paper and that in my opinion it conforms to acceptable standards of scholarly presentation and is fully adequate, in scope and quality, as a Project Paper for the degree of Master of Business Administration.

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### **DECLARATION AND COPYRIGHT**

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I hereby declare that this research is the result of my own investigations, except where otherwise stated. Other sources are acknowledged by footnotes giving references and a bibliography is appended.

Signature..... .....

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### **DEDICATION**

"This study is dedicated to My Beloved Parents and also My Siblings"

#### ACKNOWLEDGEMENTS

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### LIST OF ABBREVIATIONS

JAKIM	Department of Islamic Malaysia
MAIWP	Majlis Agama Islam Wilayah Persekutuan /
	Federal Territory Islamic Religious Council
PPZ	Pusat Pungutan Zakat
ICT	Information Telecommunication
<b>SLEPT Analysis</b>	Social Legal Economic Politic and Technology
	Analysis
SWOT Analysis	Strength Weakness Opportunity and Threat Analysis
LZS	Lembaga Zakat Selangor
MAIS	Majlis Agama Islam Selangor
LHDN	Lembaga Hasil Dalam Negeri
BIMB	Bank Islam Malaysia Berhad
LUTH	Lembaga Urusan Tabung Haji
CPI	Consumer Price Index
BN	Barisan Nasional
PKR	Parti Keadilan Rakyat
DAP	Democratic Action Party
PAS	Parti Islam se-Malaysia
NCR	Non-Compliance Report
CSR	Corporate Social Responsibility
ATM	Automated Teller Machines
JAWHAR	Jabatan Wakaf Zakat dan Haji
MAMPU	Malaysia Administration Modernisation and
	Management Planning Unit
JPJ	Jabatan Pengangkutan Jalan Malaysia
DMS	Document Management System
DR-DOK	Document Request System
	(Document Management System)
SIRIM QAS	Standards & Industrial Research Institute of Malaysia
	Quality Assurance System
<b>TOWS Matrix</b>	Threat Opportunity Weakness Strength Matrix
Analysis	Analysis

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# CHAPTER ONE INTRODUCTION

#### 1.1 Background of Zakat Institution

#### 1.1.1 Ibadah of Zakat

Zakat is the third pillar of the five Islamic pillars. Literally, zakat means grow (in goodness) or 'increase', 'purifying' or 'making pure'. Thus, the act of giving zakat means purifying one's wealth to gain Allah's blessing to make it grow in goodness.

This *ibadah* is obligatory on all Muslims who have excess wealth or asset, and they have to pay 2.5% from their property every year to the poor or needy person. This is done before the beginning of Muharram, the first month of the new year. Giving Zakat is considered an act of worship to Allah as mentioned in Al-Quran in *surah* at-Taubah verse 11;

"But (even so), if they repent, establish regular prayer, and practice regular charity, they are your brethren in Faith: (thus) do We explain the Signs in detail, for those who understand."

Therefore from this verse, in order to become a true Muslim, one does not only utter *kalimah syahadah* and perform *solat*, but he or she must also pay zakat.

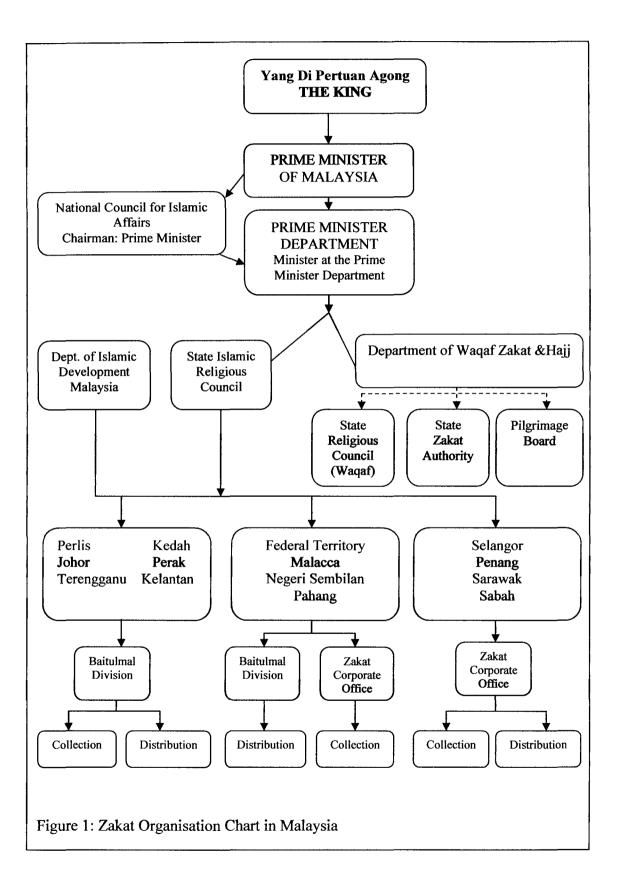
There are several types of zakat, which are; zakat on gold and silver including jewellery and money *(surah* at-Taubah verse 35), zakat on agriculture produce such as

dates, wheat, etc (*surah* al-An'am verse 141), zakat on minerals such as gold and silver (*surah* al-Baqarah verse 267), zakat on trade assets (*surah* al-Baqarah verse 267) and zakat on animals such as camels, sheep, etc (*surah* an-Nahl verses 5-7). However, based on *Ijma'*, *Qiyas* and *Ijtihad* of contemporary *Ulama'*, new types of zakatable items are added to existing ones. They are zakat on income (e.g., salaries and wages), zakat on financial securities (e.g., shares and *sukuk*) and zakat on rented assets such as building and vehicles.

The entire zakat collection is done by *amils* or a people who are responsible to collect the zakat in their area. The funds collected will be managed by zakat institution to distribute them to the eight groups of the people. According to *surah* at-Taubah verse 60, the *asnafs* are; *al-fuqara, al-masakin, amil, muallaf, al-riqab, al-gharimin,, fi-sabillah* and *ibn sabil.* 

Consequently, if we can see from the concept of wealth in Islam, they emphasized the sharing of wealth among the Muslims. So, it can be practised as an *ibadah* of zakat. As a Muslim, we should realize that, others have a right on every wealth or property that we obtain. Therefore, through this concept it can make the Muslim economy balanced and fair.

#### 1.1.2 Zakat Administration in Malaysia



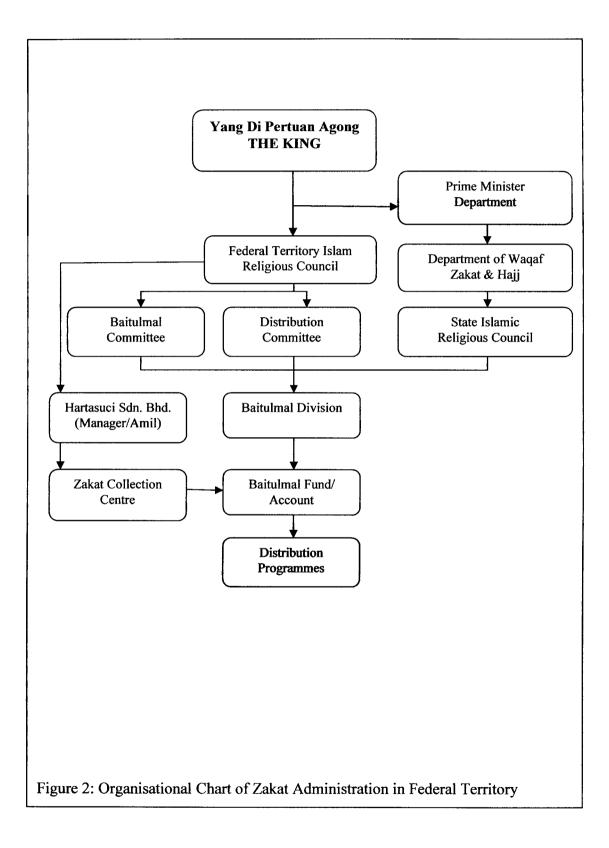
The zakat administration in Malaysia as shown in figure 1 is led by Yang Di Pertuan Agong who is the king of this country. At the federal level, the coordination of the Islamic affairs is organised by the Department of Islamic Development Malaysia (JAKIM). This department is responsible to administer all religious matters in this country. In September 2004, the government had established the Department of Waqf, Zakat and Hajj which is within the Department of Islamic Development Malaysia. The purpose of this establishment is to take over matters regarding Waqf, Zakat and Hajj administration. At this level, there is an organisation which is known as the National Council for Islamic Affairs Malaysia which is headed by the Prime Minister and the members consist of Menteris Besar and Chief Ministers of each state in Malaysia.

Zakat institution in this country is listed under the jurisdiction of the respective states. Even though Islam is the official religion in Malaysia, the Federal Government does not have the full authority in religious affairs. Every state has its own religious Administration Enactment for Islamic matters which include administering of zakat affairs. The Islamic Religious Department, which is under the state government provides administrative services and implements the decision of the Council. The Council is responsible as a policymaking and supervisory body. This organisation is dependent on the Sultan or a Ruler of each state. Normally, the Council consists of the representatives from the Royal House of states, state government representatives, academicians, businessmen, professionals and senior government officials. The number of member is approximately 20 members. One of the functions of the Council is zakat collection and distribution. Zakat management office under the respective Islamic Religious Council of each state is normally known under various names such as Zakat and Baitulmal Office, Zakat Committee, Zakat Unit or Zakat Department. At Zakat Collection office, there are zakat officers or *amils* who are appointed to collect the zakat.

Nevertheless, since 1991 a number of zakat management offices have been corporatised under the state Islamic Religious Council to improve their performance. The zakat management offices which have been corporatised are; Zakat Collection Centre (MAIWP) in 1991, Pahang Zakat Collection Centre (1991), Selangor Zakat Centre (1995), Penang Zakat Management Centre (1995), Negeri Sembilan Zakat Centre (2000), and Malacca Zakat Centre (2000). The other zakat management offices are still under the control of the State Islamic Religious Council.

In addition, the management of zakat varies in every state. From the organisation chart, it shows that; for Perlis, Johor, Terengganu, Kedah, Perak and Kelantan, the zakat management is conducted by Baitulmal Division which is responsible for distribution and collection, whereas in Federal Territory, Malacca, Negeri Sembilan and Pahang, zakat is managed by 2 divisions; Baitulmal Division which is responsible for distribution and Zakat Corporate Office which is responsible for collection. As for the other states such as Selangor, Penang, Sabah and Sarawak, their zakat management is conducted by Zakat Corporate Office which is responsible for collection and distribution of zakat. Consequently, the management of zakat is not standardised throughout the states.

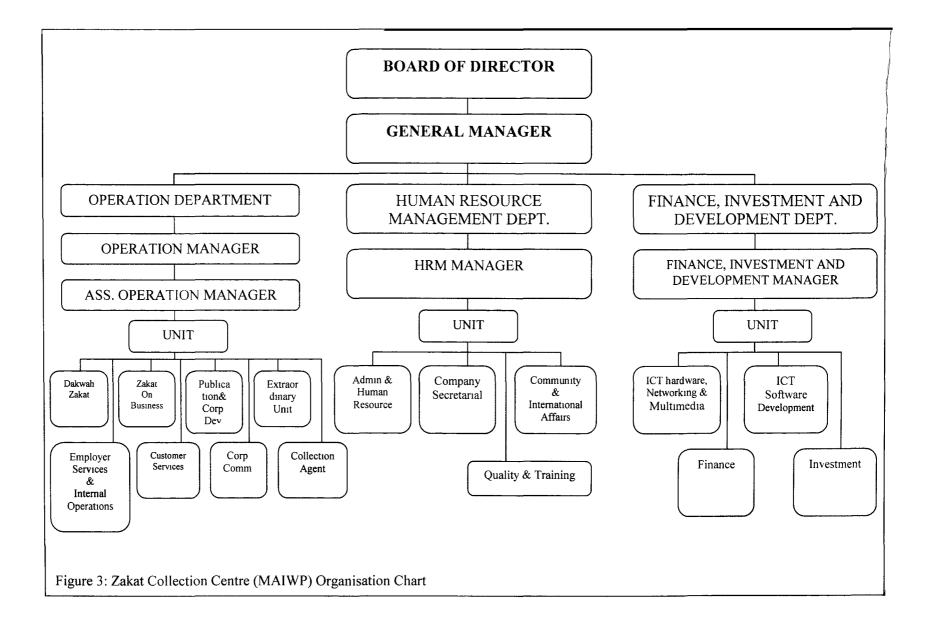
#### 1.1.3 Zakat Collection Centre – Majlis Agama Islam Wilayah Persekutuan



In 1991, the Federal Territory Islamic Religious Council (MAIWP) had corporatised their zakat administration under the subsidiary known as Hartasuci Private Limited. After this corporatisation, the zakat organisation is known as Zakat Collection Centre or *Pusat Pungutan Zakat (PPZ)*. The establishment of this new organisation has exposed Zakat Collection Centre to the corporate style management combined with computerised collection system, proactive marketing and customer oriented approaches. The main responsibility of this organisation is to collect zakat on *mal* as well as zakat on *fitr* which is only covered in Federal Territories of Kuala Lumpur, Putrajaya and Labuan. For the zakat management in MAIWP, the zakat administration is divided into 2 divisions, which is Zakat Collection Centre that is responsible to collect zakat and Baitulmal under MAIWP, which is responsible for the distribution work.

In order to improve the performance of collection, MAIWP has listed the objectives or mission of the setting up the Zakat Collection Centre as a corporate style management;

- to improve and increase zakat collection;
- to facilitate zakat payers in performing their zakat obligation;
- to provide information on the obligation to pay zakat;
- to introduce computerized zakat collection system;
- to introduce corporate work style in zakat collection management.



The organisation of the Zakat Collection Centre is headed by the General Manager; Haji Mohd Rais Haji Alias and supervised by Board of Directors. Under the General Manager, there are 3 divisions for the zakat management; Operation Department, Human Resources Management Department, and Finance, Investment and Development Department.

Every division has its own manager in order to conduct the responsibility. Only the operation department has an assistant manager. In every department, they are several units such as in operation department, the units are; *dakwah* zakat, zakat on business, customer services, publication and corporate development, corporate communication, extraordinary unit, and collection agent.

For human resource management department, the units are administration and human resource, company secretarial, quality and training and community and international affairs. While, the other units are ICT hardware networking and multimedia finance, ICT software development and investment are listed under finance, investment, and development department.

The entire unit in every division is managed by the head of unit, and assisted by senior executive, executive and clerk.

#### 1.2 Background of Study

Previously, before 1991 Zakat Collection Centre was fully managed by Federal Territory Islamic Religious Council (MAIWP). At that time, the collection and distribution of zakat was conducted in one organisation and it was also similar with other states.

Meantime, the performance of collection in zakat organisation also was not very encouraging. This situation became worse because it was caused by the noneffectiveness of the zakat organisation to conduct the zakat management, as mentioned by Sanep Ahmad, Hairunnizam Wahid & Adnan Mohamad in 2005 from their research about privatisation in zakat institution and the effect of payment through formal transaction in Malaysia; some of the factors on why Muslim society rather pay the zakat to informal zakat organisation are because the non-effectiveness of zakat management, corruption in organisation, inaccurate distribution etc. It also will affect the goodwill of an organisation among the public. As a result of the problems created by the zakat organisation itself, the Muslims society has negative impression on the role which has been played by this organisation. Meanwhile, some Muslims prefer to pay zakat directly to *asnafs* and not at zakat collection centre. Consequently, it had affected the performance of the collection within the states and the distribution of the zakat also was not balanced among the *asnafs*.

In order to overcome this problem, in 1991, Federal Territory Islamic Religious Council (MAIWP) had taken the initiative to corporatise the Zakat Collection Centre. The zakat management was divided into 2 divisions; Zakat Collection Centre for collection and Baitulmal Division for distribution. With the corporatisation, there are some improvements in the statistics of zakat collection.

#### 1.3 Objectives of the Study

The objective of the study is to examine the operational effectiveness of zakat organisations in order to improve the performance of zakat collection. By using the proper methods, several of factors which influenced their performance will come out from this study and in the end; some of strategies will be proposed as a solution for the factors.

#### 1.4 Significance of the Study

There are several of basis why this study must be conduct in this organisation. The significance of the study are; to study the zakat management in Zakat Collection Centre, to identify the initiative and the strategy of the organisation to improve the zakat collection, to discover the external factors which influence the performance of zakat collection, to acknowledge the contribution and involvement of Zakat Collection Centre in distribution of zakat to *asnafs* which are maintained by Baitulmal Division, and to evaluate the performance of the Zakat Collection Centre based on the organisation's objective, mission and vision after corporatisation.

#### 1.5 Research Questions

Below are the research questions used in the research;

- i. What are the strategies that Zakat Collection Centre have implemented to improve zakat collection?
- ii. How is the performance of zakat collection after the strategies are implemented?
- iii. What are the factors that can influence the performance of zakat collection?

#### 1.6 Limitations of the Study

There are some limitations of study which are found during the progress of the project paper. The focus of this research is to study the effectiveness of zakat organisations after their corporatisation. This project paper is more related to a case study method in an organisation.

Due to the time constraint, this study only focuses on one or two aspects in the zakat organisation rather than the whole zakat management in the organisation. The main aspect of this study is about the performance zakat collection. Other aspects in an organisation such as internal growth perspective, human resource development, and financial performance, are not covered by this study.

The other limitation in this study is about the confidentiality of some information to be included in the analysis part. Therefore, the findings of the study are not comprehensive due to incomplete information. As a researcher, we have to bear in mind, not all the information could be exposed by the organisation because there are some reasons behind this action. One of the reasons is the organisation must keep some information to protect them from other opponents which might threaten the operation of the organisation.

Finally, the study about the effectiveness of the organisation also needs the feedback from Muslim society regarding their perspective or satisfaction of the operation in zakat organisation. Possibly, we can include this aspect in the next research in order to make this study more significant.

#### 1.7 Organisation of the Project Paper

The present chapter discusses about the background of zakat institutions which include the *ibadah* of zakat, the organisation of zakat in Malaysia and also in Federal Territory Islamic Religious Council (MAIWP). It also discusses the scope of the study, significance and also limitations. This chapter illustrates the background of the problem in order to make the overall aspect in this project paper is clear.

The next chapter is about literature review. In this part, it gathers all the previous study and information which are related with the scope of this project paper. The aspects which describe about the topics are; zakat administration in Malaysia, management of zakat institution, zakat and tax, level of awareness and distribution of zakat. It is shown in this chapter that no research about the effectiveness of the organisation has been conducted before.

Chapter three explains about the research methodology. The aspect which is discussed in this chapter is about research question and also method of analysis for the project. Meanwhile, the rationale for using the method of analysis is included. The

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method for this project covers the analysis in external environment and internal environment. For external environment, the method of analysis is SLEPT analysis, whereas for internal environment, Balanced Scorecard, SWOT and TOWS matrix analysis are used.

Chapter four relates with data analysis and findings. This topic shows the analysis of method used for the study. All the data of the analysis are correlated in order to include in TOWS matrix analysis. This method is used as a tool to formulate the appropriate strategies which show clearly what strategy should be implemented by the company to achieve or to improve their performance in the industry.

The final chapter presents the conclusion and recommendations of the study. In this part, it includes recommendation for the practice, suggestion for future studies and also contribution to theory and practice. Therefore, the next researcher can refer to this chapter in order to get the view or several ideas to extend this study which can give some benefits to the Muslim society.