# AN ANALYTICAL STUDY OF THE MERANAO POLITICAL CULTURE IN LANAO DEL SUR, PHILIPPINES

BY

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A dissertation submitted in fulfilment of the requirement for the degree of Doctor of Philosophy

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"Say: Truly, my prayer and my service of sacrifice, my life and my death, are (all) for Allah, the Cherisher of the Worlds". [Qur'an, 6:162]

#### **ABSTRACT**

The Muslims in the Philippines are currently facing a robust political dilemma that brought malevolent impacts to the people and their societies. This phenomenon made Muslim provinces including those inhabited by Meranaos as the country's most politically desperate and economically backward provinces. The main objective of this study is to analyse the nature of Meranao political culture in the province of Lanao del Sur, Philippines. It examines the major dimensions of political culture in order to determine how politics affects Meranaos and their ailing society. The study adopted both quantitative and qualitative approaches. On one hand, survey method was used in collecting relevant data. There were 315 respondents who took part in the survey. These respondents represent different classes and statuses in the social stratification of the Meranao society. On the other hand, a set of open-ended questionnaires was formulated in order to indulge the qualitative approach adopted in this study. This questionnaire was used for personal interviews with 6 selected scholars and experts who have irrefutable authority to talk about the topic under study. The collection of data was conducted in five-month period from March to July in the year 2012. The study found that the Meranaos have "Subject Political Culture". People are seen to be related only to the political system as a whole, which is regarded as passive relationship. It was found that Meranaos are not keen to participate in both transitional and gladiatorial levels of political activities. Our general analysis suggests that they are only confined with spectatorial level of political activities that are believed to have only minimal influence on political processes. The respondents' level of political efficacy, though it was found slightly high, was not able to encourage respondents to participate in transitional and gladiatorial political activities. This scenario, as further unveiled by our findings, is due to the higher feelings of cynicism of the Meranaos towards their political system. In sum, political dilemma occurs in Lanao del Sur mainly because of certain political attitudes of the Meranaos which are below par.

## ملخَّص البحث

يواجه المسلمون في الفلبين حاليا معضلة سياسية قوية ولدت ضغائنَ بين الشعب ومجتمعاتهم. هذه الظاهرة جعلت المحافظات ذات الأغلبية المسلمة، بما في ذلك تلك التي يسكنها الماراناويون، المحافظات الأكثر يأساً سياسياً والمتخلفة اقتصادياً في البلاد. الهدف الرئيس لهذه الدراسة هو تحليل طبيعة الثقافة السياسية لدى الماراناويين في إقليم لاناو الجنوبي بالفلبين. إذ إنما تدرس الابعاد الرئيسية للثقافة السياسية من اجل محديد كيفية تاثير السياسة على الماراناويين ومجتمعهم المريض. اعتمدت الدراسة كلا المنهجين الكمي و النوعي. فمن ناحية، استخدمت طريقة المسح في جمع البيانات ذات الصلة. حيث شارك في الاستطلاع 315 مستحيباً . وتمثل هذه العينة فئات وأوضاعاً مختلفة في التقسيم الطبقي الاجتماعي لمجتمع الماراناو. من ناحية اخرى، فقد صيغت مجموعة من الاستبيانات ذات الاسئلة المفتوحة بحدف تعميق المنهج النوعى المعتمد في هذه الدراسة. هذا الاستبيان استخدم في المقابلات الشخصية مع ستة من العلماء والخبراء الذين لديهم سلطة لا يمكن دحضها للحديث عن موضوع الدراسة. استغرق جمع البيانات فترة خمسة أشهر من مارس إلى يوليو 2012. الدراسة توصَّلت إلى أنَّ المشاركة السياسية للماراناويين ضعيفة. حيث يرى الناس أن تكون ذات صلة فقط بالنظام السياسي ككل، والتي تعتبر علاقة سلبية. كما توصَّلت إلى أنَّ الماراناويين ليسوا حريصين على المشاركة بنوعيها الانتقالية والتنفيذية في الأنشطة السياسية. يشير التحليل العام للدراسة إلى أنَّ مشاركتهم اقتصرت فقط على مستوى الحياد من الأنشطة السياسية التي يعتقد أن لها تأثيراً ضئيلاً على العمليات السياسية. وقد كان مستوى الوعى السياسي للمبحوثين، على الرغم من وجود ارتفاع طفيف، عاجزاً عن تشجيع المشاركين على المشاركة في الأنشطة السياسية الانتقالية والتنفيذية. هذا السيناريو، كما كشفت عنه مزيد من النتائج التي توصلت إليها الدراسة، يرجع إلى مشاعر أعلى من السخرية من الماراناويين نحو نظامهم السياسي. وخلاصة القول، أنَّ المعضلة السياسية في إقليم لاناو الجنوبي حدثت أساساً بسبب المواقف السياسية المعينة من الماراناويين والتي هي دون المستوى المطلوب.

## APPROVAL PAGE

The dissertation of Jamel Rombo Cayamodin has been approved by the fol	lowing:
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## **DECLARATION**

I hereby declare that this dissertation is the	result of my own investigation, except
where otherwise stated. I also declare that it l	nas not been previously or concurrently
submitted as a whole for any other degrees at I	IUM or other institutions.
Jamel Rombo Cayamodin	
Signature	Date

#### INTERNATIONAL ISLAMIC UNIVERSITY MALAYSIA

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## AN ANALYTICAL STUDY OF THE MERANAO POLITICAL CULTURE IN LANAO DEL SUR, PHILIPPINES

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To my Mother, to my Mother, & to my late Father (May Allah's Mercy be upon him)

To Bai Charina & Hidayah

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ARMM Autonomous Region in Muslim Mindanao

MNLF Moro National Liberation Front

MILF Moro Islamic Liberation Front

NSO National Statistics Office

#### **CHAPTER 1**

#### INTRODUCTION

#### **BACKGROUND OF THE STUDY**

The term political culture appears to have been first used in the late eighteenth century and was more elaborated and developed as a concept of modern political science in the 1950s (Brown, 1987). There have been numerous definitions of political culture, but they can be classified into two broad categories: First, those which confine the scope of political culture to the subjective orientation of nations, social groups or individuals to politics. Second, those which broaden the concept to include patterns of political behaviour. Representative definitions in this first group include those which see political culture as the system of empirical beliefs, expressive symbols, and values which define the situation in which political action takes place, or as the subjective perception of history and politics, the fundamental beliefs and values, the foci of identification and loyalty, and the political knowledge and expectations which are the product of the specific historical experience of nations and groups. The second group would prefer to employ the more anthropological approach, whereby political culture is defined as the attitudinal and behavioural matrix within which the political system is located (Ibid.).

Political cultures according to Bratton (1999) "are shaped by institutional legacies, whereas, in complementary fashion, institutions reflect the cultures in which they are embedded. The consolidation of political regimes, whether democracy or reconfigured forms of authoritarianism, is best conceived therefore as a process of reciprocal interaction between institution building and political acculturation" (p.583).

Krieger (1993), intensifies the concept when he viewed that political culture is involving both ideals and the operating norms of a political system; it includes subjective attitudes and sometimes as well as objective symbols and creeds that together govern political behaviour and give structure and order to the political process.

Political culture as a modern concept in political science was put into a more patent explanation by Almond and Verba (1989), in "The Civic Culture". Their account on the subject is then regarded as one of the earliest profound literatures to put political culture into plain discussion. Almond and Verba defined political culture as "the specific political orientations – attitudes toward the political system and its various parts, and attitudes toward the role of the self in the system" (p.12). This has found resemblance with the contention of Silver and Dowley (2000), when they argued that political culture is a subjective mass phenomenon that consists of orientations toward key objects of the political system and the individual's role in it.

Further, political culture, as viewed by Almond and Verba, is generally divided into three major types or levels – parochial, subject, and participant – where people are differently oriented. Parochial political culture indicates that the peoples' orientation implies the comparative absence of expectations of change initiated by political system. This is likely to occur in simpler traditional systems where political specialisation is minimal and it is likely to be affective and normative rather than cognitive. Subject political culture, on the other hand, indicates that the people are aware of specialised governmental authority; they are affectively oriented to it, perhaps taking pride in it, perhaps disliking it; and they evaluate it either as legitimate or as not. But the relationship is toward the system on the general level, and toward the output, administrative, or "downward flow" side of the political system; it is

essentially a passive relationship that is likely to exist in a society in which there is no differentiated input structure, which is likely to be affective and normative rather than cognitive. And finally participant political culture indicates that the members of the society tend to be explicitly oriented to the system as a whole and to both the political and administrative structures and processes. People tend to be oriented toward an 'activist' role of the self in the polity, though their feelings and evaluations of such a role may vary from acceptance to rejection (Almond & Verba, 1989).

The specific political orientations of the people toward their political system and its various parts, and the way they manifest their roles in the system are determined by the explicit levels and forms of political participation they are able to engage themselves. This is because the gainful outcomes of the polity, such as in the case of democracy, are more likely where participatory norms are widespread, and less likely where values take a predominantly passive, subject norm (Jackman & Miller, 1996). People may be found to participate in the polity as spectatorial, transitional, or gladiatorial (Milbrath, 1965), analogous to what Almond and Verba have viewed above as parochial, subject, or participant political culture. These various categories of political association, however, are not tantamount to every political system, but believed to be apparent in democratic system, which is a system in which people's participation is considerably high and as such they get greater opportunity to influence the decisions and policies of the polity. The success of democracy is largely dependent on the degree as well as the mode of participation of people in the political system (Farooqui, 1977).

The above features of political culture can be visualised in a greater extent if the political system is a democratic-oriented. "The democratic citizen is expected to be active in politics and to be involved. He is supposed to be rational in his approach to politics, guided by reason, not by emotion. He is supposed to be well informed and to make decisions – for instance, his decision on how to vote – on the basis of careful calculation as to the interests and the principles he would like to see further" (Almond & Verba, 1989, p. 29). This contention is seen in many Western democratic countries whereby there is a perceived rational active participation of the people in various levels of political activities.

Democracy has been widely adopted in many parts of the world. It was perceived, at any rate, to convey development and progress to any place adopting the system as people are expected to actively participate in the operation of the polity. It is in this reason that governments can be more effectively held to account, constitutionally guaranteed rights can be reinforced, and individuals' and communities' demands can be better represented within the policy process (Krishna, 2002). However, since democracy is a product of the West and has, to a greater extent, worked for Western people, there is no guarantee that the system will also work to other civilisations in other parts of the world such as in Asia because of impeding factors such as cultural, economic, and the absence or weakness of real commitment to democratic values among political leaders (Huntington, 1996). This contention has manifested by many countries in Asia, Africa, and Middle East where there are failures of polities while democracy is seen to be exemplified in their political systems.

The Philippines, after having a formal democratic political system in the 1960s, is a country that has been dubbed as one of the most democratic countries in Asia (Mackie & Villegas, 1999). The political participation of the people is seemingly higher to the degree that people engage not only in conventional political activities but more often in non-conventional such as in violent mass rallies on the streets, or widely