DEVELOPMENT AND POLICY OF MEETING BASIC REEDS: A NEED FOR APPRAISAL

Wan david sin Wan abdul lankan



الجامعة السلامية الحالمية ماليريا INTERNATIONAL ISLAMIC UNIVERSITY MALAYSIA ويُنبَوسُنتَي الشّلِارُ انتِارًا بَعْسَا مِلْسُنيَا

DEVELOPMENT AND POLICY OF MEETING BASIC NEEDS:

A NEED FOR APPRAISAL

Ву

Wan Daud bin Wan Abdul Rahman

830115

A project paper submitted to the Faculty of Economics, International Islamic University, in partial fulfilment of the requirement for B. Economics.

April 1987

ACKNOWLEDGEMENT

The author wishes to express his appreciation and sincere gratitude to his supervisor, Syed Omar bin Syed Agil, a lecturer in the Kulliyyah of Economics for his patience and dedication in assisting, guiding and advising the author throughout the course of this paper.

The author also wishes to thank the economic staff, Suriani bt. Razali for typing the manuscript with skill and patience.

Finally, thanks are also extended to all those who had helped in one way or another during this course of papers. May Allah bless we all for our endeavours in pursuing His right path.

Wassalam.

ABSTRACT

Economic approach has been the principal yardstick for measurement of development, especially to tackle the economic problem of Less Developed Countries (LDCs). Growth National Product (GNP), it's components and their growth is used for national accounting since 1950s. The heavy emphasis on GNP per head and their growth rates as the principal performance test of development was based on the doubtfulassumptions. The last 25 years experience has indicated that the thought of growth which has a tendency automatically to 'trickle down' to the poor, or government would take corrective action turned up to be generally invalid. Inequality and poverty instead were found not the necessary condition of growth and indeed were often an obstackle towards attaining a favourable development objectives.

A recent decades has witnessed a new and more realistic way to development. Eventhough the economic performance still being the sole measurement of development achievement, econimists now have put full concentration to eradicate the absolute poverty. The slogan is to meet a satisfactory basic human needs in nutrition, education, health and shelter via various combinations of growth, redistribution of assets and income and restructing of production at internal and international structural levels. It is the fact that, eventhough the traditional model is under attack by the latter model, but so far, no clear and viable alternative has been devised.

Contemporary calamities like world recession, debt crisis and protectionism is trade by the developed countries become the negative issues in weakening the efforts to generate development in LDCs. More unfortunately, the new model itself directly or indirectly has helped

to create the hardship facing the LDCs and the Muslim world in particular. The resurgence of Islam is likely to be an open eye to Muslim economists and the policy makers to develop and to adopt the Islamic approach.

Materially speaking, the Islamic approach to development is quite similar to the Conventional approach. With regard to the basic needs approach, both approaches seem to concern much in wiping out the root course of economic problems itself. They are possible trying to satisfy the fulfilment of every man's basic needs. In this respect, their population target is poor communities. However there are significant differences in both two approaches, especially the Islamic multidimensional outline which it's fundamental nature is based on Tauhid. The target of Falah is the ultimate aim. The Islamic principles are divine in nature, it is thus likely to materialize an ultimate pleasure and successful in life, both material and non-material aspects. The call to actualize the Islamic type of approach is not simply due to the failureness of Conventional approach per se but as a duty bound and the responsibility entitled to each Muslim, to highlight the Islamic principles based approach into reality.

It is the crux of the paper at the latter hapters to stress on the alternative modes of development approach; to be, in principal Islam. The paper beside that, will draw the attention to the prospect of the Islamic approach in Muslim countries. In spite of the fact that the Islamic approach is viable, few obstacles are a head. In line with this statement, Malaysia's development strategies on the fulfilment of basic needs and Islamisation effort is highlighted as the example, in which a not very sound result of the policy has been attained.

TABLE OF CONTENTS

		Page		
Acnowledgements		i		
Abstract				
Table of Content:	s	iv		
List of Tables				
List of Abbreviations				
CHAPTER 1 : IN	TRODUCTION	1		
1.	1 Introduction	1		
1.	2 Project Procedure	2		
	1.2.1 Statements of Problems	2		
	1.2.2 Objectives of Paper	3		
CHAPTER 2 : ME	THODOLOGY	6		
2.		6		
2.	2 Scope of Paper	7		
	3 Hypothesis	8		
2.	4 Framework of Analysis	10		
2.	5 Limitations	10		
CHAPTER 3 : RE	VIEW OF LITERATURE	12		
3.	1 Introduction	12		
3.	2 Western Views on Development	12		
3.	3 Islamic Views on Development	15		
CHAPTER 4 : RE	VIEW OF THE STAGES OF WESTERN			
EC	ECONOMIC DEVELOPMENT			
4.	1 Introduction	22		
4.	2 The Meaning of Development	23		
	4.2.1 Traditional Economic Measurer	24		
	4.2.2 The New Economic View of			
	Development	25		

TABLE OF CONTENTS

				Page
		4.3	The Value of Development According	
			to the West	26
			4.3.1 Life Sustenance: The Ability	
			to provide Basic Needs	26
			4.3.2 Self-Esteem : To be a Person	27
			4.3.3 Freedom from Servitude : To be	
			Able to Choose	27
		4.4	Objectives of Western Development	28
		4.5	The Changing Indicators of Western	
			Economic Development	29
CHAPTER 5	: /	CONT	EMPORARY PROGRAMME OF MEETING	
		BASI	C NEEDS FOR THE POOR	33
		5.1	Introduction	33
		5.2	The Concept of Basic Needs	34
		5.3	Identification of Basic Needs	38
			5.3.1 The Components	38
			5.3.2 The Measurement of Basic Needs	40
		5.4	The Necessity of the Basic Needs Approach	42
		5.5	An Analysis of the Programme from	
			Conventional Side	44
			5.5.1 Eradication of Poverty and	
			fulfilment of Basic Needs	44
			5.5.2 Patential and Problems of BNA	52
		5.6	Conclusion	57
CHAPTER 6 :	:	BASI	C MINIMUM NEEDS FROM ISLAMIC FRAMEWORK:	
		A FU	INDAMENTAL YARDSTICK FOR ECONOMIC	
		DEVE	LOPMENT OF BACKWARD MUSLIM NATIONS	59
		6.1	Introduction	59

				Pag e
	6.2	Concept	of Development in Islam	61
			Introduction	61
		6.2.2 P	hilosophical Foundation	61
		6.2.3 E	Ssential Features	63
		6.2.4	Goals of Development Policy	65
	6.3	Basic Ne	eeds Approach from Islamc	
	ELIE BARRA	Perspect	cive	68
		6.3.1	Introduction	68
		6.3.2 N	Nature of Guarantee of Minimum	
		I	Level of Living	69
		6.3.3	The Rationale of Basic Needs	
		I	Provision in Islam	70
		6.3.4 h	Means to meet the Operational	
		I	Policy	7 2
		6.3.5	The Trend of Approach in	
		(Contemporary Situation with	
			Regard to Islamic Values	75
		6.3.6	The Potential of Islamic Base	
]	Basic Needs Policy	80
	6.4	Conclus	ion	83
CHAPTER 7:	POL:	CIES IN	MALAYSIA : ANALYSIS IN VIEW OF	
			PROGRAMMES	85
	7.1	Introdu	ction	85
	7.2	Basic N	eeds from Islamic Point of View	86
	7.3	Policy	Undertaking in Malaysia : 7	
		Eradica	ite Poverty and Fulfilment of	
		Basic N	leeds	88
	•	7.3.1	The Trend of the Policy; NEP	88
		7.3.2	The Conditions of Basic Needs	
			to be Fulfilled	91
	7.4	Factors	s to Poverty and short in Basic	
		Needs F	Provision	93

				Pag e
		7.4.1	Disagreement between Objectives	
			and Programmes	93
		7.4.2	The Weakness in Programme	
			Implementation	94
		7.4.3	The Imbalance of Development	
			Concept	95
	7.5	Recomm	endation and Conclusion	96
CHAPTER 8 :	SUMM	ARY AND	CONCLUSION	98
	8.1	Basic	Needs Approach From Islamic	
		Discip	line : A summary of it's rationale	
		and Pr	ospect	98
	8.2	A Thou	ght of Eoncluding Remark	101

LIST OF TABLES

		Page
Table 5.1 :	Comparative Social Development, 1975	43
Table 5.2 :	Basic Needs Indicators Over Selected LDCs	47
Table 5.3 :	Basic Needs Indicators Over Time	50
Table 7.1 :	NEP Target in Poverty Eradication	91
Table 7.2 :	The Fulfilment of Basic Needs in Malaysia	92

LIST OF ABBREVIATIONS

LDCs Less Developed Countries.

GNP Gross National Product.

LLDCs Least Less Developed Countries.

UN United Nations.

ILO International Labor Office.

BMN Basic Minimum Needs.

UNESCO United Nations for Economics and Social Council.

QOL Quality of Life.

BNA Basic Needs Approach.

ESCAP Economic, Social and Cultural for Asia and Pacific.

PHC Primary Health Care.

NEP New Economic Policy.

FELDA Federal Land Development Authority.

RISDA Rubber Industry for Smallholders and Development

Authority.

INTRODUCTION

1.1 Introduction

In this "Third Development Decade" as defined by United Nation, the new development strategy has been introduced for the eighties, namely the fulfilment of basic needs and aid to the Least Less Developed Countries (LLDCs).

The basic needs and self-reliance approach was advocated to gear towards the satisfaction of needs, beginning with the eradication of poverty, and any effort in progress must in harmony with the environment.

Among major attention for the guarantee of this strategy are meeting the basic needs of the majority of poor group on material and non-material needs. There need the changes in the income distribution as well as the structure of production to reach the poor. Agricultural sector should be given priority in countryside to grow food for domestic consumption beside the industrial goods. To ensure the success, any possible facilities by appropriate institutions are needed. The effort also should be geared to apply technologies that economize the use of capital and sophisticated skills beside management. All these should be in appropriate for social, cultural and climatic condition of a country.

The strategy raised above seems does not too good to be in reality.

As we enter the second part of Eighties and going through the first decade

of the 15th Century of Hijrah, the Muslim world especially were to be heading towards greater economic crisis, political turmoil and social discontentment. There are 12 million people are recognised refugees, with 7 to 8 million of them being Muslims. Rampant corruption, injustice, oppression, war, famine, unemployment etcetra have all left a pathetic trail of human hardship. World Bank has estimated that there are about 800 million people live in the absolute poverty.

In view of the above situation, concerned Muslim scholars had expressed their worries about the world and future economic order. For them, both capitalists and socialists approaches to development have failed to create a world of peace and stability. Hence, there is the need not only for a New International Economic Order but a New World Order.

1.2 Project Procedure

1.2.1 Statement of Problems

For a through well-being of population, the new strategy namely the basic needs policy is introduced in which the function of growth rate of economic development is still recognised. But the most part of contentration is to improve the liwing standard in the most affected LDCs, especially at the root basis requirement. It implies also the need of participation of the participants indentified; the poor. However, the unfourable situation has brought about the hardship to the developing nations. Those nations then, started to blame on the existing policy they used to have agreed upon to adopt it.

Therefore, it will be of considerable interest to look into the problems incurred in contemporary world due to the latest strategy implemented in LDCs. There are on the other hand, a few significant difficulties in implementing and other unforseeable technical part.

At the another extent, it is a foremost step to have a better approach. Eventhough the paper does not reject hundred percent the existing approach, the Islamic concept of basic needs requirement is apparently viable to replace the Conventional one. The question are will it be feasible and easily be adoptable by the governments of Muslim countries? Does Islamic base approach not jeopardize those rulers interest? Are their people prepared enough and have already been fostered to accept the Islamic ideal? The author will look into the matter for the justification of the potential of Islamic approach to Muslim nations in chapter 6.

1.2.2 Objective of Paper

The reason why the economic growth oriented did not benefit the poor were many. In turn, an alternative approach to reach the root course of man's problem has been designed. It is the basic needs approach. The so called man's basic needs is a country specific and dynamic concept over time. However, it is aggreeable that, these needs are called basics, unless each one of them is satisfied, it is impossible to participate actively and with dignity in the human universality.

The existing basic needs approach is still in the process of debates. It is therefore important to understand not only the theoritical aspect of both Western and it's empirical bases but the Islamic one as well. Hopefully, the approach lest it becomes yet, another fed to be discarded unceremoniously in due course of time.

Specifically, the objectives of the paper are :

- a. To examine the concept of the Conventional basic needs approach and the concept of development, in addition to the need for such approach.
- b. To explore and finally identifying the potential of this approach based on the conditions and the constraints of findings.
- c. To identify the such similar approach being highlighted in Islam and to examine the Islamic perspective about development.
- d. The highlight the nature of guarantee of a miminum level of living in an Islamic state as well as the ways and means of meeting this obligation.
- e. To identify it's rationale and operational implication in contemporary situation.
- f. Attempt of highlight in brief the Malaysian way to development, her policies and strategies towards specific development objectives as well as to identify the rooms for rectifying it in prevalence to Islamic approach.

g. To notify the need to portray an objective approach to the subject and to remind the need to further studies on it, particularly the Islamic approach to actualize a very effective alternative model for a right direction of development.

CHAPTER 2

METHODOLOGY

Methodology

!.1

With the framework of the objectives and the crux of the paper, the whole effort was done to explore the potential of the Islamic way on the basic needs fulfilment. The unfourable and the chaotic issues created by the Conventional basic needs approach has immediately being of it's failureness to be a good measure. Only the ultimate alternative for a final solution is needed, that is Islamic base approach.

The above argument is mainly based on the information and empirical study by eminent authors; Muslim and non Muslim. No interviews of self-empirical work was carried out, but the author of this paper had instead plenty of useful consultation from supervisor as well as discussion with concerned students.

The data are mainly secondary in nature. Since the thesis is a sort of library research, the bulk of data collection and valuable information were gathered and rearranged. They include the collection of a bit quantitative and largely the qualitative materials. Hence, the author had concerned much on the full utilization of information from journals, bulletins, government and other organisation report, beside the main source from the well-known academic books. Among them are The World Bank Report, World Development bulletin and Malaysian Economic Report.

Date obtained particularly are used for analysis purposes. To examine the incidents and outcomes of the existing approach. The data will show the performance of the Conventional indicators approach over time and of different Third World Countries. Consequently, it comes to call upon in generating a better alternative of the so-called model but of different principles, namely Islamic approach. Ironically, the Islamic approach-seems to be too ideal for modern spheres affairs, since it looks upon a dual balance of spheres of life, the worldy and the life after that. However this is possibly being materialized if the Muslims are ready to act as an "Islamic man" criteria instead of "Economic Man".

Muslims will continue their decadent life if they are more willingness to adopt a destructive system, they are adopting now. However, a
further contemplation is needed as to what extent the Islamic base is
ceremoniously welcomed to be adopted.

2.2 Scope of Paper

In line with the view of the well-know findings, it is agreed that the Third World is in need of basic needs policy to restructure their economic achievement, to attain a broad well being and faster economic balance. However, on the way to that objective, it pose great difficulties and problems; technically, and the result so far is not so desirable. Therefore an appraisal to the approach is needed, especially it's operational principles. Only Islam with it's firm principles and guidelines within

moderate way of operational course, is the good bet model to settle the question of alternative. This atatement is the scope by which is this paper trying to explore.

2.3 Hypothesis

Within the framework of the objectives, it is contended that:

a. Conventional approach whether the growth oriented programme or the basic needs approach have failed.

It is said to have failed if there is no correlation between the direction of the means and the outsome of the programme on target group in several sectors. The target group is poor communities and the sectors are health, nutrition, education, water and sanitation and shelter.

Empirically, there were events that the growth policy had neglected the core problem of absolute poverty facing the majority of people in a country. The result was, eventhough the aggregate income of particular country is high, but at the same time, the absolute poverty, unemployment and unequal distribution of income are high as well.

The basic needs approach eventhough is likely to be the better alternative policy of problem solving, does not show a great impact in the life of majority LDCs which are living in the below level of absolute poverty. This because, while

a global approach which is recommended may seem attractive, since it offers a well defined set of targets for planning purposes, it makes little practical sense. This due to the planning for meeting basic needs is necessarily country specific and the main burden of decision making fall upon the countries themselves. In this view, the approach is deserved to be evalvated and as possible to get a better alternative of approach to development.

b. Islamic approach is sound feasible to be the ultimate alternative.

The feasibility here is referring to the relative context of the basic needs approach portrayed by Islam, over the previous approach. It is meant like that because the Islamic principle is universal. It concerns the common target of the nature of among Muslim countries in particular. The common faith between the believers is the fundamental factor to create a feeling of togetherness and brotherhood. Consequently promoting the cooperative course. The broad meaning of Ibadah in Islam which is the core force enlightning the life of Muslims, become the main motivating force to actualize the objective of basic needs approach. Beside that, the comprehensiveness and it's wider difinition of multidimensional concept of development would bring about a very true achievement in the improvement of people's quality of life.

2.4 Framework of Analysis

The paper is to examine the extent by which the failure had been incurred by growth rate oriented and purposely on the conventional basic needs approach in contention to development. In this regard, the sources of material are mainly of qualitative in nature. Statistic figures will also be provided in the form of absolute figures, percentages and averages. This can be done through reproducing the reported figure by relevant international or national organisation and bodies.

The duration by which the paper will highlight is the period around the late 1970s and in the early 1980s. The rationale is, this is the period whereby the basic needs approach first being introduced broadly by international bodies.like International Labour Organisation (ILO) and accordingly the period by which the outcome is produced.

For the Islamic one, it's approach will solely be highlighted in form of qualitative basis. The author will show it's idealistic and it's practicality into modern world in achieving the Islamic multidimensional concept of development.

2.5 Limitations

Lack of data for comparison purposes. It is the aim to show the distinct performance of two approaches; Islam and the conventional; on

similar subject, namely the basic needs policy. However due to a few factors, which resulting from inadequate data available, has insufficized the outcome of analysis. However in view with the contention of the hypothesis that Islamic way is feasible (1) to tackle the problems of the poor people, the author will firmly stand on that point. The author thus, will highlight the principles and concepts which has made the Islamic way is badly needed to purify and to recorrect the secular technical step. The principles which had already tested during Muslim golden ages long time ago.

In view with the topic and crux of the paper, the conventional approach would not be 100 percent rejected. However with regard to it's incompetence to materialize objectives, the approach needs to be appraised. On holding much of it's operation and technical side, Islam come to inject it's valves to supplement the said lacking space.

Eventhough there exist limitations, it is hoped that analysis and conclusion derived will provide immediate and valueble insight of the competence approach to save the 3rd world and the Muslims world especially out of all calamities and the suffers.

^{1.} Islam during the Prophet (PBUH) time and during the golden age of the followers had succeeded to observe the Almighty's principles and had at the same time able to wipe out the same difficulties facing the unfortunate communities of the recent days.

CHAPTER 3

REVIEW OF LITERATURE

3.1 Introduction

A major challenge confronts the world today; the third world nations and world of Islam is particular: The challenge of reconstructing their economy in a way that is commensurate with their own world, role, ideological, political and economical spheres. Does this statement demand the economic development with the view to "catch up" with industrial countries approach which so far has proven suit only and in favour of developed countries? Or does it demand a total different model and rather still the basic needs in the light of a basically prevailing their own set of assumptions, ideals and congruent with local problems which is also unique and valve specific? (1) Hopefully, the Islamic framework of development will provide the satisfactory answer. Hence the practicality of Islam which will be highlighted in this paper would give us some insight as to the problem orientation the nature as well as the potential of Islamic principles in perspective.

3.2 Western Views on Development

Economic development is only a part of development of society which encompasses political, social, economical and other spheres of

^{1.} Khurshid Ahmad, Economic Development in Islamic Framework, Leicester, The Islamic Foundation, 1979,

development. Gerarld M. Meier, under the issue of misconception of development, concludes several views on the definition of development.

Economic development implies something more then just economic growth,

"Development is taken to mean growth plus change; there are essential

qualitative dimensions in the development process that may be absent

in the growth or expansion of an economy through a simple widening

process. This qualitative difference is especially likely to appear

in the improved performance of the factors of production and improves

techniques of production. It is also likely to appear in the development

of institutions and a change in attitudes and valves". (2) To further

quote, he defines economic development as the process whereby the real

percapita income of a country increases over a long period of time —

subject to the stipulations that the number below an "absolute poverty

line" does not increase, and that the distribution of income does not

become unequal. (3)

A.P Thirwall seems to uncover the fact of the situation facing LDCs, in 1960s, by reminding the world that, despite the attention mostly given on the depression and underemployment in the developed countries, the development of the third world, meaning above all the evadication of primary poverty, is now regarded as one of the greatest

Gerald M. Meir, <u>Leading Issues in Economic Development</u>,
 3rd. ed. Oxford in Asia College text, 1975, p. 6.

^{3.} Ibid.

^{4.} A.P Thirwal, Growth and Development, 2nd. ed., Professor of Applied Economics, University of Kent, English Language Book Society.