A STUDY ON LEVEL OF UNDERSTANDING, AWARENESS AND PARTICIPATION ON LOCAL AGENDA 21 (LA21): A CASE STUDY OF KOTA KEMUNING, SHAH ALAM, SELANGOR, MALAYSIA

BY

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A thesis submitted in fulfilment of the requirement for the degree Master of Science (Built Environment)

Kulliyyah of Architecture and Environmental Design International Islamic University Malaysia

JAN 2018

ABSTRACT

Vig"vgto":uwuvckpcdng"fgxgnqrogpvg"ku"vig"ecvejritcug"qh"vig"3;;2u0"Ukpeg"vig"Wpkvgf" Nations Conference on Environment and Development (UNICED) held in June 1992, many countries including Malaysia have taken initiatives to implement the concept through the implementation of Local Agenda 21 (LA21). To promote this policy at the local level, four local authorities were chosen to implement it, namely Petaling Jaya City Council, Miri Municipal Council, Kuantan Municipal Council and Kerian District Council. For the state of Selangor, two pilot projects were launched by the local authorities of Shah Alam City Council and Kuala Selangor District Council in the early part of 2000. After nearly 16 years of implementation, how effective are these projects in promoting LA21 with the context of sustainable development? What are the level of awareness, involvement and understanding of the local community with regards to this policy? Using the case study of Kota Kemuning under the jurisdiction of Shah Alam City Council, the aim of the study is to analyze the local eq o o wpky {øu"wpfgtuvcpfkpi"cpf"cyctgpguu"qp"NC43."vjeir level of involvement in the implementation of LA21 and the effectiveness of these programs in achieving the objectives of LA21. This study used a multi-method approach of data collection that includes questionnaire surveys, in-depth interviews with ke{"tgurqpfgpvuø." ukvg" observations and data from secondary sources. 250 respondents were involved in this study. One major finding is that, in spite of a lot of time and financial resources invested in the promotion of the LA21 program, the level of awareness and participation was found to be low, reflecting the ineffectiveness of the programs undertaken by the authority. A sizeable number of the key stakeholders seemed not have knowledge and understanding with regards to LA21 and its importance. To cater to these shortcomings, a number of recommendations have been put forward to strengthen the implementation of LA21 such as to improve and provide an effective method in distributing and informing the public pertaining to LA21, to disseminate adequate information that can be easily accessed by public at any time, to develop an educational approach and consultation to enhance the awareness level of the community as well as attracting them to involve in LA21 and to enhance the roles of resident associations (RA).

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"* " " " "43" " " " " *Kemuning+" " "43" " ()" " " " "43" " 43" " " " " " "" " "0*RA+"

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APPROVAL PAGE

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LIST OF ABBREVIATIONS

LA21 Local Agenda 21

ICLEI International Council for Local Environmental Initiatives

MsBE Master of Science for Built Environment

UNCED United Nations Conference on Environment and Development

LESTARI Institute for Environmental and Department

SSDA21 Sustainable Development Strategy and Selangor Agenda 21

SACC Shah Alam City Council
MPP Majlis Perwakilan Penduduk

INSPEN National Institution of Valuation, Malaysia

MASTIC Malaysian Science and Technology Information Centre

TCPD Town and Country Planning Department
EPSM Environmental Protection Society Malaysia

MENGO Malaysia Envir onment NGOs

TRESS Treat Every Environment Special Sdn. Bhd

LGMB UK Local and Management Board

YDP Yang Di Pertua

UHLG Ministry of Urban Wellbeing, Housing and Local Government

MCC Miri City Council

NGO Non Government Organisation

UNDP United Nations Development Programme

PJCC Petaling Jaya City Council KDC Kerian District Council

MURNINet Malaysian Urban Indicator Network
KLIA Kuala Lumpur International Airport

NKVE New Klang Valley Expressway

KESAS Shah Alam Expressway

GCE Guthrie Corridor Expressway

ELITE North-South Expressway Central Link

LKSA Kemuning-Shah Alam Highway
LDP Damansara-Puchong Expressway

SPSS Statistical Package for the Social Science

CHAPTER ONE

INTRODUCTION

1.1 INTRODUCTION

Local Agenda 21 remains at the forefront of national pursuit to promote sustainable development. Rapid economic growth has brought into question the issue of uwuvckpcdknkv{" kp" vjg" pcvkqpøu" swguv" vq" dg" c" fgxgnqrgf" eqwpvt{0" Vjgtghqtg." Local Agenda 21 is an action plan that attempts to sustainable development. It has been introduced focusing more on the implementation of local programs at the local level. It promotes sustainable development through participation efforts of a multiple of local agencies such as local authorities (Nisa, 2007).

The introduction of Local Agenda 21 projects within the local council agenda in Malaysia has become increasingly important due to unsustainable human activity as well as increasing demand by the local community to participate in the local decision making process (Sulzakimin, 2014). Abdul Halim (2013) clearly explained in his study that Local Agenda 21 has opened up space for local community involvement and participation in any program that emphasizes on sustainable development and there are many ongoing initiatives in partnership with local authorities and community based organisations.

However, Local Agenda 21 requires active and good involvement, commitment as well as support from all stakeholders in order to achieve the objectives. Apart from the commitment from local authority to assign the necessary resources to run the programme, the success of Local Agenda 21 also depends on the willingness of the public to support it (Abdul Ghani, 1994). As clearly mentioned

within Chapter 28 of Agenda 21, local authorities or decision makers are required to provide any programme to involve participation from local citizen. This programme must successfully attract local citizen to participate. To ensure the successful implementation of local agenda programs, the role of public itself is very important. In Malaysia, the role of local citizen has been recognized by the authorities. They were also invited to participate in the decision making process. However, the response and participation from local community in Malaysia was still poor (Abdul Ghani, 1994). This statement has been supported by the research that has been done by Kamariah Dola and Dolbani Mijan (2006) which highlighted the low public participation especially when it involves planning. This is a critical problem since among the public participation is important to promote and expand this concept of sustainable development to the community.

Hence, this research exercise is aimed to accessthe extent of level of public awareness, involvement and understanding of the local community with regards of the implementation of Local Agenda 21 after 16 years of its implementation using the case study of Kota Kemuning, Shah Alam, Selangor.

1.2 LOCAL AGENDA 21 AND ITS PRACTICE: AN OVERVIEW

Agenda 21 is a comprehensive action plan for worldwide sustainable development. It is also known as the comprehensive action plan that provides a guideline to manage human impact or activities towards the environment (UNCED 1992). Agenda 21 has been introduced in year 1992, during the Earth Summit in Rio de Janerio, Brazil. This action plan requires all local authorities worldwide to plan and formulate Local Agenda 21 in order to promote sustainable development at the local level. Local Agenda 21 is included in chapter 28 of Agenda 21. This plan was adopted by 178 governments at the 1992 Rio Conference. Basically, Chapter 28 of Agenda 21 focuses on the local government role where they have to draw up a strong and close relationship with local citizen at their area. It clearly mention at this chapter that,

õGcej"nqecn" cwvjqtkv{" ujqwnf" gpvgt" kpvq" c" fkcnqi wg" y kvj" kvu" ekvk/gpu." nqecn" qticpk/cvkqpu" cpf" rtkxcvg" gpvgtrtkugu=" cpf" cfqrv" õC" Nqecn" Cigpfc" 43ö0" Vjtqwi j" eqpuwnvcvkqp" cpf" eqpugpuwu-building, local authorities would learn citizens and from local, civic, community, business, and industrial organizations; and acquire the information pggfgf"hqt"hqt o wncvkpi "vjg"dguv"uvt cvg i kguö0

Referring to the quote above, it can be concluded that the implementation of Local Agenda 21 requires the comprehensive involvement form all sections of society which includes local citizen, private sector, ethnic minorities as well as local authorities itself (Abdul Halim, 2013). Involvement of the whole society will give everyone the opportunity to participate to ensure comprehensive planning towards sustainable development. Thus, this action plan is to ensure the good quality of life to community as well as in the future.

Additionally, Agenda 21 recognised that many environmental problems can be traced back to local communities. Local governments have an important role to play in implementing environmental programs and gathering community support.

The Local Agenda 21 Planning Guide (1996) states that;

õ Jwpfteds of local governments are engaged in Local Agenda 21 planning activities. National campaigns for Local Agenda 21 exist in many countries such as in Brazil, Colombia, Finland, Sweden, Denmark, Germany, United Kingdom, Netherlands, China, Japan, Australia, and New Zealand. Besides, the European Sustainable Cities and Towns Campaign were created in 1994 to assist European local governments to establish Local Agenda 21 processes in their communities. In addition to the participants in these campaigns, individual local governments have established Local Agenda 21 planning processes in Peru, Ecuador, the United States, Canada, Poland, Germany, Austria, Hungary, Bulgaria, Italy, Spain, Greece, Senegal, Uganda, Tanzania, Zimbabwe, South Africa, India, Thailand, apf"Rcrwc"Pgy" I wkpgc."vq" o gpvkqp"c"hgy"eqwpvtkguö0"(p.29)

In 2001, the International Council for Local Environmental Initiatives (ICLEI) have done a survey which indicates that almost 6,500 local governments in 116 countries are committed to Local Agenda 21 process (ICLEI, 2001). It clearly stated that the countries with national campaigns were found to have more Local Agenda 21 participants and programs rather than the countries without this campaign.

Furthermore, Chapter 28 of Agenda 21 requires all local governments worldwide to establish their own action plans to promote and introduce sustainable development to the public citizen within their area. These Local Agenda 21 action plans translate the principles and strategies of sustainable development for each local community. As clearly stated in Agenda 21, the objectives of Local Agenda 21 have been clarified as follow.

- Most local authorities in each country should have undertaken a consultative process with their local community by the year 1996.
- ii. The international community should have initiated a consultative process aimed at increasing relationhip between local authorities by the year 1993.
- iii. Representatives of associations of cities and local authorities should have increased levels of cooperation and coordination. This must be achieving in year 1994 with the goal of improving the exchange of information and experience among local authorities.
- iv. All local authorities need to ensure that women and youth are represented in decision-making, planning and implementation processes.

Based on the objectives above, it can be concluded that The Local Agenda 21 objectives require all local governments to establish good relationship with the whole society and give the opportunity to everyone to participate in decision making process. Local Authorities need to involve and consult with all groups of society in order to create a shared vision for future sustainable development. Thus, this can help develop the comprehensive action plans, programmes and policies which targeted to the good participation at achieving sustainable development.

1.2.1 Issues and Challenges of Local Agenda 21

Between April 1996 and January 1997 ICLEI, in collaboration with the DPCSD (Department for Policy Coordination and Sustainable Development) undertook a detailed assessment of the Local Agenda 21 movement and the implementation of Chapter 28 of Agenda 21. Two complementary surveys were prepared and distributed to document both the quantity and quality of Local Agenda 21 activity. The first survey reported on activities in 58 countries while the second survey reported from 26

countries. One of the survey required respondents to identify obstacles to starting or implementing a Local Agenda 21 process. The survey found that there are three major obstacles which are:

- i. Lack of financial support
- ii. Lack of information
- iii. Lack of expertise

Furthermore, a study done by Mary (2004) evaluated that the challenges to implement Local Agenda 21 are as follow:

- Traditional institutional structures that impede participatory decisionmaking or that are too linear for the complexities of sustainable development planning.
- The influence of elections and new governments on the priority-setting process for the community.
- iii. The lack of general understanding of sustainable development principles and process by local elected officials, staff and stakeholders in the community.
- iv. Lack of vision and commitment by leaders to implement sustainable development.
- v. Poverty, illiteracy, and lack of awareness create problems in the development and implementation of sustainable development programs.

1.2.2 The Benefits of Undertaking Local Agenda 21

Local Government has a unique relationship with the community it serves. Its functions and responsibilities bring it into contact with the individuals, businesses and qvjgt" iqxgtp o gpv" c i gpekgu" cu" y gnn" cu" y kvj " rgqrngøu" nkhguv {ng" kp" vjgkt "hc o knkgu." i tqwru"