# AN INTERNATIONAL ISLAMIC FINANCIAL CENTRE: A COMPARATIVE FUNCTIONAL PERSPECTIVE BETWEEN MALAYSIA AND SINGAPORE

BY

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A thesis submitted in the fulfilment of the requirement for the degree of Doctor of Philosophy (Islamic Banking and Finance)

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**MAY 2013** 

#### **ABSTRACT**

In the formation of an international financial centre (IFC) literature, the government's role is recognised as imperative in ensuring that several initiatives are implemented to achieve the objective as an IFC. Writers and researchers alike have adopted several approaches in gaining insights to this area of research varying from the historical, teleological and geographical to the functional perspectives. This exploratory study employed ideas and thoughts based on the functional perspective that has identified four functions of an IFC such as Payment and Settlement, International Financial Intermediation, Risk Management and Fund Management. These four functions were then measured together with four other functions to resemble an Islamic character of an IFC, namely, Shari'ah Advisory Supervision, Financial Regulation, Credit Worthiness Management and Human Capital Management. Empirical results of the data obtained from the survey of questionnaires on perception of senior executives and managers working in financial institutions in Malaysia and Singapore showed that the factor analysis has reduced the data from eight functions to only six reliable and valid functions. Data obtained from these six functions were used for hypotheses testing and statistically significant results of the hypothesis testing were then verified and affirmed with qualitative analysis from the investigation of documentary sources and secondary statistical data obtained from reliable and relevant bodies in Malaysia and Singapore. Most importantly, results of the data analysis have revealed two most significant research findings. The first finding suggests that the six functions reduced from the factor analysis were reliable and valid to be the underlying functions that an IIFC must provide. The second finding suggests that Malaysia was perceived by senior executives and managers to be more competitive than Singapore as the centre of Islamic finance. Therefore, these research findings can be used as an impetus for future research on the possibility of introducing a new International Islamic Financial Centres Index (IIFCI) that is highly tenable to attain the same status of credibility and reputation of the mainstream Global Financial Centres Index (GFCI).

# ملخص البحث

بناءاً على دراسات مستفيضة عُرّف مركز التمويل الإسلامي على أنه موسوعة للمنشئات المالية تتضمن مصارف وشركات استثمارية كبرى تنضوي تحتها الأسواق المالية التي تدير التدفق النقدي للإتجار والإستثمار بين مختلف الدول وفق الأسس الشرعية. عملياً يظهر فحوى هذا التعريف في مقارنة الوظائف الرئيسة والشروط الأساسية التي يجب استيفائها من قبل الدول المعنية بتطبيق فكرة إنشاء مركز التمويل الإسلامي الذي لا يزال في طور النقاش. أستمدِّت الدراسة من أفكار ومجهودات بعض الباحثين ا المختصين و التي تتعلق بوظائف مركز التمويل العالمي متمثلة في المصطلحات الآتية: السداد والتسوية, الوساطة التمويلية الدولية, وإدارة المخاطر، وإدارة الصناديق المالية، والتي أضيفت إليها أربعة خصائص أخرى للحصول على السئلاف الذي يخدم غرض الصيرفة الإسلامية لمركز التمويل العالمي؛ ألا وهي الإشراف على الإستثمارات, النظم المالية, إدارة القدرة على الإقتراض، والثروة البشرية. تتمحور منهجية الدراسة على منهجين: الكمى والوصفى لتحديد الوظائف الثمانية وفعاليتها. بحيث تم تحليل هذه الوظائف في نطاق التحليل الكمي إستناداً على البيانات الأولية التي تم الحصول عليها بواسطة الإستبيانات في كلٍ من ماليزيا وسنقافورة. تمخصت الوظائف الثمانية بعد التحليل إلى ستة وظائف فقط وهي التي إجتازت اختبار الثقة حيث يمكن الإعتماد عليها وفحص الفرضيات الأساسية. لاسيما أن نطاق التحليل الكيفي اختبر البيانات الثانوية التي جمعت من المصادر الوثائقية والمعلومات الإحصائية عن ماليزيا وسنقافورة أهم النتائج التي توصلت إليها الدراسة كالتالي: الوظائف الستة الناتجة من التحليل الكمي جديرة بأن تعتمد وصالحة للتطبيق في مشروع التمويل الإسلامي العالمي نظراً لمطابقتها للأهداف المنشودة، في حين أن التحليل الكيفي يشير إلى أن ماليزيا أكثر قابلية وملائمة لهذا المشروع مقارنة بسنقافورة. تتجلى فاعلية هذه الدراسة وأهميتها في أنها حجر الزاوية للدراسات المستقبلية في هذا المجال الحيوي، وتساعد على اتساع نطاق الصيرفة الإسلامية، ومن ثم بلورة وطبيق فكرة التمويل الإسلامي العالمي.

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# **DECLARATION**

I hereby declare that this thesis is the result of my own investigations, except where

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To My Parents and My Family

#### **ACKNOWLEDGEMENTS**

In the name of Allah, The Most Beneficent, The Most Merciful

Praise be to Allah the Almighty who has blessed His humble servant the strength and the will to complete this thesis.

My deepest gratitude to my first Supervisor, Professor Dr. Arif Zakaullah, who has guided me from the beginning to the completion of the first draft of the thesis. Unfortunately, he has left the university on medical ground. Nevertheless, blessed with his wide knowledge and experience in research, he has left an important mark in my approach towards life – sincerity in my quest for knowledge, be responsible to the knowledge that will be disseminated to the *Ummah* and accountable to Allah for the effort that I have put in.

To Professor Dr. Mohamed Aslam Haneef and Associate Professor Dr. Noor Hazilah Abd Manaf who have emphasized the importance of quality research and excellence in seeking knowledge.

My sincerest thanks to all my lecturers and fellow PhD candidates who had tirelessly and willingly listened to my views and opinions.

And last but not least to all the support staff of the IIiBF who has given their fullest cooperation.

# **TABLE OF CONTENTS**

Abstract	ii
Abstract in Arabic	
Approval Page	
Declaration Page	
Copyright Page	vi
Dedication	
Acknowledgements	
List of Tables	
List of Figures	
List of Abbreviations.	
CHAPTER 1: INTRODUCTION	1
1.0 Background of the Study	
1.1 The Statement of the Problem	
1.2 Research Questions	
1.3 Objectives of the Study	
1.4 Justification of the Study	
1.5 The Scope and Limitation of the Study	
1.6 The Contributions of the Study	
1.7 Operational Definition	
1.8 Organisation of the Study	
CHAPTER 2: LITERATURE REVIEW	23
2.0 Introduction.	
Part One	
2.1 Financial Systems of Malaysia and Singapore	23
2.1.1 Malaysia	
2.1.2 Singapore.	
Part Two	
2.2 Philosophical Foundation	35
2.2.1 Towards a Theory of an Islamic Financial System	45
Part Three	
2.3 Location Theory and its relevance to the formation of an IFC	52
2.3.1 The Classicals	53
2.3.2 Theory of Central Places	
2.3.3 Location decision and application to the financial firm	
2.3.4 Theory of Central Places and the Financial system	
2.3.5 The Formation of Financial Centres	
Part Four	
2.4 Themes as Drivers to the Formation of an IFC	73

	2.4.1 Financial Globalisation	73
	2.4.2 Financial Liberalisation	79
	2.4.3 Information Technology in the Financial System	83
	2.4.4 Dual Financial System	
	2.4.5 Role of Privatisation Policy	
	Part Five	
	2.5 A Functional Perspective of an International Financial Centre (IFC)	94
	2.5.1 Payment and Settlement System	
	2.5.2 International Financial Intermediation.	
	2.5.3 Fund Management.	
	2.5.4 Risk Management	
	Part Six	
	2.6 A Functional Perspective of an International Islamic Financial Centre	
	(IIFC)	114
	2.6.1 <i>Shari'ah</i> Advisory Supervision	
	2.6.2 Financial Regulation	
	2.6.3 Credit Worthiness Management	
	2.6.4 Human Capital Management	
	2.0. Tranian captar management	100
CHA	PTER 3: RESEARCH METHODOLOGY	146
<b>C11</b> .1.	3.0 Introduction	
	3.1 Research Framework	
	3.2 Hypotheses	
	3.3 Research Design	
	3.4 Research Setting.	
	3.5 The Study Population and Sample	
	3.5.1 The Sampling Criteria	
	3.6 Data Collection	
	3.6.1 Data Collection Instrument	
	3.6.1.1 Surveying	
	3.6.1.1.1 A Self-Developed Questionnaire	
	3.6.1.1.2 Interview	
	3.6.1.1.3 The Rating Scale	
	3.7 PreTest of Questionnaire	
	3.8 Pilot Study	
	3.9 Reliability and Validity	
	3.10 Statistical Data	
	3.10.1 Primary Documentary Data	
	3.10.2 Secondary Written Data	
	3.11 Survey Analysis	
	3.11.1 Respondent Financial Institutions	
	3.11.2 Profile of Respondents	
	3.11.3 Rate of Response	
	3.12 Primary Considerations for Factor Analysis.	
	3.12.1 Sample Size	
	3.12.1 Sample Size	
	3.12.3 Testing Assumptions of Factor Analysis.	182

3.13	3 Reliability Analysis	183
3.14	4 Factor Analysis Determines Construct Validity	188
	5 Further Reliability Analysis	
	6 Summary of Factor Analysis	
CHADTE	R 4: DATA ANALYSIS & FINDINGS	202
	Introduction	
4.0	Demographic Profile	
4.1	4.1.1 Age Group of Respondents	
	4.1.2 Distribution of Respondents based on Highest Education Level Completed	
	4.1.3 Distribution of Respondents based on Attending Islamic Bankin	
	& Finance (IBF) course	
	4.1.4 Distribution based on Gender	
	4.1.5 Distribution based on Type of Organisation	20 /
	4.1.6 Distribution based on Working Experience	20 /
	4.1.7 Distribution based on Job Status	
	4.1.8 Distribution based on Yearly Income before Taxes	209
	4.1.9 Distribution based on Nationality	
4.2	J 1	
4.3	Test of Hypothesis 2 & 2a	
4.4	Test of Hypothesis 3 & 3a	
4.5	Test of Hypothesis 4 & 4a	
4.6	Test of Hypothesis 5 & 5a	
4.7	Test of Hypothesis 6	259
СНАРТЕ	R 5: CONCLUSION & RECOMMENDATIONS	263
5.0	Introduction	
5.1	Summary of Research	
5.2	Implications on Research Findings	
	5.2.1 Implications on the First Finding – Six Functions of an IIFC	
	5.2.2 Implications on the Second Finding – Government's	
	Implementation of Initiatives Designed to Introduce and Impl	emen
	Functions in an IIFC.	
	5.2.3 Implications on the Third Finding – Level of Understanding of	
	Functions in an IIFC.	271
	5.2.4 Implications on the Fourth Finding – Positive Relationship	
	between Acquiring Knowledge and Understanding of Function	ıs
	in an IIFC	
	5.2.5 Implications on the Fifth Finding – Malaysia has Lower	
	Barriers to Understanding of Functions than Singapore	
	in the Formation of an IIFC	273
	5.2.6 Implications on the Sixth Finding – Positive Implementation	,5
	Outcome of Initiatives Introduced by both Governments	2.75
	5.2.7 Implication on the Seventh Finding – Malaysia has the	213
	Competitive Edge as an IIFC	277
5.3		
5.5	5.3.1 Recommendation for the provision of the six functions	
	5.3.1.1 <i>Shari'ah</i> Advisory Supervision	
	· - · - · · · · · · · · · · · · ·	, 0

5.3.1.2 Payment and Settlement	. 280
5.3.1.3 Risk & International Financial	
Intermediary Management	281
5.3.1.4 Fund Management	
5.3.1.5 Credit Worthiness Management	
5.3.1.6 Human Capital Management & Financial Regulation	
5.3.2 Recommendation for the provision of a new IIFC Competitive	
Index	288
5.3.3 Recommendation for an Extended Role of the Financial	
Ambassador at-large	. 288
5.4 Conclusion and Future Research Directions	. 289
BIBLIOGRAPHY	293
A DDENIDIV I. OLIECTIONNI A IDE	222
APPENDIX I: QUESTIONNAIRE	
APPENDIX II: LIST OF FINANCIAL INSTITUTIONS	
APPENDIX III: SYSTEMATIC PROBABILITY SAMPLING	
APPENDIX IV. FINANCIAL SYSTEMS OF MALAYSIA AND SINGAPORE.	352

# LIST OF TABLES

<u>Table No.</u>				
3.1	List of Respondent Financial Institutions in Malaysia	175		
3.2	List of Respondent Financial Institutions in Singapore	176		
3.3	Rate of Response from Respondent Financial Institutions – Malaysia	178		
3.4	Rate of Response from Respondent Financial Institutions – Singapore	179		
3.5	Correlation Matrix (Edited Version)	181		
3.6	KMO and Bartlett's Test	182		
3.7	Anti-Image Matrices (Edited Version)	183		
3.8	Reliability Analysis of Items	185		
3.9	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 1	190		
3.10	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 2	191		
3.11	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 3	192		
3.12	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 4	193		
3.13	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 5	193		
3.14	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 6	194		
3.15	Factor Loading, Eigenvalue, Percentage and Cumulative Percentage of Variance – Function 7	194		
3.16	Factor Loading, Eigenvalue, Percentage and Cumulative	195		
3.17	Percentage of Variance – Function 8 Further Reliability Analysis on the Eight Functions	197		

3.18	Summary of exploratory factor analysis results for the SPSS Formation of IIFC	200
4.1	Age Group of Respondents	204
4.2	Highest Education Level Completed	204
4.3	Attended Islamic Banking & Finance (IBF) Course	205
4.4	Gender	206
4.5	Type of Organisation	207
4.6	Working Experience	207
4.7	Job Status	208
4.8	Yearly Income Before Taxes	209
4.9	Nationality	210
4.10	One Sample Test of Perception on Implementation of Government Initiatives – Overall	211
4.11	One Sample Test and Results of Perception on Implementation of Government Initiatives for Six Functions	219
4.12	One Sample Test of Perception on Understanding of Government Initiatives	231
4.13	Understanding Government Initiatives - Group Statistics	232
4.14	Understanding Government Initiatives - Independent Samples test	232
4.15	Relationship between Acquiring Knowledge and Understanding - Descriptive Statistics	239
4.16	Correlations Between Acquiring Knowledge and Understanding - Overall	240
4.17	Comparison between Malaysia and Singapore on the Relationship between Understanding and Acquiring Knowledge - Descriptive Statistics	241
4.18	Correlations – Malaysia	241
4.19	Correlations – Singapore	242

4.20	One Sample Test of Perception on Barrier to the Understanding of the Six Functions	246
4.21	Barrier to Understanding - Group Statistics	247
4.22	Comparison between Malaysia and Singapore on Barrier to the Understanding of the Six functions - Independent Samples Test	248
4.23	One Sample Test of Perception on the Implementation Outcome of an IIFC Initiatives by both Governments	253
4.24	Comparison between Malaysia and Singapore on the Implementation Outcome of IIFC Initiatives - Group Statistics	254
4.25	Comparison between Malaysia and Singapore on the Implementation Outcome of IIFC Initiatives – Independent Samples test	255
4.26	Comparison between Malaysia and Singapore on the Competitiveness level of an IIFC- Group Statistics	259
4.27	Comparison between Malaysia and Singapore on the Competitiveness level of an IIFC-Independent Samples test	260
4.28	Weighted Values to compare Competitiveness Level between Malaysia and Singapore	261
5.1	Ranking and Values of Corruption Perception Index – Singapore (2004 - 2011)	269
5.2	Ranking and Values of Corruption Perception Index – Malaysia (2004 - 2011)	270
5.3	Barriers to Understanding of Functions of an IIFC	274

# LIST OF FIGURES

Figure No.			
1.1	Evolution of Islamic finance – markets overview	13	
1.2	Evolution of Islamic finance – markets overview	14	
2.1	Framework of an Islamic Financial System	52	
3.1	A Conceptual Framework of a formation of an IIFC	148	
3.2	A Research Framework of an IIFC Formation	149	
3.3	Scree Plot	196	

#### LIST OF ABBREVIATIONS

AAOIFI Accounting and Auditing Organisation for Islamic

ABM Association of Banks in Malaysia

ACIFP Association of Chartered Islamic Finance Professional

ADM Asian Dollar Market

BCBS Basel Committee on Banking Supervision

BIMB Bank Islam Malaysia Berhad

BIRT BIMB Institute of Research and Training

BIS Bank of International Settlement

BNM Bank Negara Malaysia CMP Capital Market Master Plan

CPSS Committee on Payment and Settlement

CRA Credit Rating Agency

DBS Development Bank of Singapore

EMEAP Executives' Meeting of East Asia-Pacific Central Banks and Monetary

Authorities

ETF Exchange Traded Fund
FSMP Financial Sector Master Plan
FTS Family Takaful Scheme
GFCI Global Financial Centre Index
HNWI High Net Worth Individual

IAIS International Association of Insurance Supervisors

IBA Islamic Banking Act

IBF Islamic Banking and Finance

ICD Islamic Corporation for the Development of the Private Sector

ICM Islamic Capital Market
IDB Islamic Development Bank
IFC International Financial Centre
IFI Islamic Financial Institution
IFSB Islamic Financial Services Board

IFTDP Islamic Finance Talent Development Program

IIBU Islamic Investment Banking Unit
 IIFC International Islamic Financial Centre
 IIFM International Islamic Financial Market
 IILM International Islamic Liquidity Management

IIMM Islamic Inter-bank Money Market

IIUM International Islamic University Malaysia

IMF International Monetary Fund

IOFC International Offshore Financial Centre

IOSCO International Organisation of Securities Commissions

IRTI Islamic Research and Training Institute

ISRA International *Shari'ah* Research Academy for Islamic Finance

IT Information Technology

MARC Malaysia Rating Corporation Berhad

#### LIST OF ABBREVIATIONS (cont.)

MAS Monetary Authority of Singapore

MIFC Malaysia International Islamic Financial Centre

MSA Measure of Sampling Adequacy MUIS Majlis Ugama Islam Singapura NBFI Non-Bank Financial Institution NEG New Economic Geography

OECD Organisation of Economic Cooperation and Development

OPP Outline Prospective Plan
PBUH Peace Be Upon Him
PBUH Peace Be Upon Him

PNB Permodalan Malaysia Berhad RAM Rating Agency Malaysia REIT Real Estate Investment Trust

S&P Standard and Poor's

SAC Shari'ah Advisory Council SC Securities Commission

SFEMC Singapore Foreign Exchange Market Committee

SGF Shari'ah Governance Framework

SGX Singapore Exchange

SSB Shari'ah Supervisory Board SWT Subhanahu Wa Ta'ala SWT Subhanallah Wa Ta'ala

WIEF World Islamic Economic Forum

WTO World Trade Organisation

#### CHAPTER 1

#### INTRODUCTION

#### 1.0 BACKGROUND OF THE STUDY

Ever since the Malaysian government's decision to cease Singapore as a state of Malaysia on August 9, 1965, Malaysia and Singapore have been competing head on in all sectors (Wan Hamidi, 2007), including in the financial sector. The latest bout of competition is on establishing themselves as hubs or centres of Islamic finance. In 2004, Singapore announced its intention to be the hub of Islamic finance and Malaysia welcomed the move.

According to Thomas (2005), Malaysia, with well over two decades of experience in establishing and developing a sophisticated Islamic banking and finance (IBF) infrastructure and a fully integrated Islamic capital market (ICM) offering virtually all of the capital markets resources found in highly developed conventional markets, has always emphasised on complementing and sharing its expertise with its neighbours that can bring about mutual benefits to both countries. In 2006, Malaysia announced its intention to position herself as the "Islamic Finance Gateway" through the establishment of the Malaysia International Islamic Financial Centre (MIFC) initiative (Mohd Razif, 2007). Zeti Akhtar, the Governor of Malaysian Central Bank (Bank Negara Malaysia or BNM) reiterated in 2006 that to step up Malaysia's effort in strengthening its position as the centre of Islamic finance and developing Islamic finance to new heights, Malaysia was tapping the global business opportunities through the MIFC initiative with the objectives, viz; to encourage a vibrant fund and

wealth management industry; acting as the origination, issuance and trading of Islamic financial instruments; and to carry out international Islamic financial business.

On the contrary, Singapore has gained a strong foothold as an established financial centre in the Asia Pacific region and the Chairman of the Monetary Authority of Singapore (MAS), Goh Chok Tong, underscored Singapore's latest foray into IBF as helping Singapore to enhance its reputation as a financial centre (Chia, 2004). This statement was echoed by MAS Deputy Chairman, Lim Hng Kiang that Singapore was working with the industry to ensure that the country had a full suite of financial products and services, including Islamic products and services (Choo, 2007). Thereafter in May 2007, the establishment of the first Islamic bank in Singapore called Islamic Bank of Asia by South-East Asia's biggest lender, Development Bank of Singapore (DBS), and 22 prominent investors from the Middle East Gulf region marked an important milestone in Singapore's efforts to tap increased demand for investments that comply with Islamic principles. (Ng, 2007).

In the global scene, the result of the evolution of Islamic financial markets, the swell of oil money in the Gulf, and the Gulf governments looking to diversify their countries' economic base from the oil industry, has placed Islamic financial services to the fore. At the end of 2007, the size of the global Islamic financial services industry was estimated ranging between US\$700 billion and US\$1 trillion, with an annual growth rate of 15% to 20%, in *Shari'ah*-complaint manner covering 300 institutions in over 65 jurisdictions managing the assets (IRTI, 2006; Oakley, Bond, O'Murchu and Jones, 2008). However, according to the Global Islamic Finance Report 2011, the key findings from the report showed that in 2010, the Islamic finance industry was valued at US\$1.14 trillion and was growing at a rate of 10% (BMB Islamic, 2012). The remarkable achievement registered by the Islamic finance industry

indicates that the industry is gradually building the depth, quality and quantity of its product portfolio (BMB Islamic, 2011). Extending further the prospect for growth of IBF, Tai Boon Leong, the executive director of MAS, quoted Standard and Poor's (S&P) estimation of reaching US\$4 trillion (Tai, 2008).

The past three decades have witnessed many great challenges to the world economy at large. With the onset of information technology (IT) explosion, nations across the globe are caught struggling to keep up with the pace of technological development of the new era that leaves no country spared of its consequences if they choose to remain lackadaisical. Unfortunately, the development of a country is very much related to and measured against its reaction and attitude towards the dynamic and rapidly-changing information technology.

The IT explosion has caused tidal waves that change the ways governments, institutions and businesses are run. It started a chain reaction in the financial economy and affected the trend towards globalisation. Both governments have adopted a positive approach in facing challenges of the IT, globalisation and most recently, financial liberalisation, in their respective financial markets. In tandem with this transformation, Shayerah (2009) noted that the resilience of the Islamic banks to the economic downturn and the international financial crisis as compared to its counterparts in the conventional banks was largely due to the avoidance of speculative investments such as derivatives. Shayerah's (2009) analysis suggests that Islamic finance is capable of becoming a vehicle of recovery from the international crisis. Shayerah (2009) is also implying that the position of the Islamic banking industry will be strengthened in the international market. This new surge of interest will put Islamic banking and finance in the radar screen of investors and companies who are sourcing for alternative funds for financing (Shayerah, 2009).

The attention given to IBF has brought to the forefront the long standing topic of interest in the formation of international financial centres (IFC) (Peter, 2007). Before this study attempt to examine the factors that have led to the formation of an international Islamic financial centre (IIFC), it is apt to reflect on the strands of literature that have propounded on the formation and development of IFC.

Kindleberger (1974) who lamented on the lack of scholarship on financial centres had initiated his study on the formation of IFC from the historical perspective. Cassis (2006) extended further Kindleberger's historical perspective but analysing it from a different angle. Presently, there is a renewed interest in this topic as witnessed in the role played by preeminent global financial centres such London and New York in the establishment of regional financial centres such as Hong Kong and Singapore to complement the cross-border capital flow to the rest of the world (Peter, 2007). On the other side of the globe, the Arab world and other emerging economies were declaring themselves as financial centres or hubs and this phenomenon was seen as an attempt by these countries in seeking to establish an international presence (Peter, 2007).

Additionally, Xiaobin (2010) claimed that there was a series of factors contributed to the formation of the financial centers across the globe. Such factors include; scale of economies, economic development, international trade, history, transportations and communications that had contributed to the development of international financial centres (Kindleberger, 1974; Poon, 2003; Reed, 1980). Sassen (1999) asserted that the two most important factors were national consolidation of financial activities, market and financial liberalisation. Xiaobin (2010:3) also observed that factors and elements proposed by scholars "overlap and merely differ in rhetoric and varying degrees of generalization". Beaverstock, Taylor and Smith (1999) argued

that world cities, global cities or producer services centres were categorised as the modern international financial centers.

Furthermore, in a study on London as an IFC, Clark (2002) attested to London's continued dominance over other IFCs because of its systematic approach to global connectivity, a deliberate plan to enhance the presence of skilled human capital, introducing denationalised and offshore platform, providing flexible regulation, introducing knowledge economy and having the capability to provide financial services. Analysing from another perspective, Laulajainen (2003) postulated that the three determinants for the formation of IFC were: (1) the geography of finance (related to the location of transactions instead of economic production (Gordon, 2002)); (2) a more sophisticated legal fundamentals and (3) time-zone theory - studies have shown that there is a positive relationship between the degree of sufferings and the number of time zone differences (Waterhouse, Reilly, Atkinson, and Edwards, 2007). Several findings from other studies conducted by Poon (2003), Poon, Eldredge and Yeung (2004) and Wôjcik (2009) on the time-zone theory suggest that global financial services specialises in its own time zone and that inspite of stiff competition between IFCs, they cannot substitute each other's functions within respective time zones.

There are other strands of literature that may have claimed that their studies were related to the topic on the formation of IFCs but Cheung and Yeung (2007) had fittingly argued that "both macroeconomic and microeconomic/institutional factors", as well as financial market strength and efficiency were important in the formation of IFCs. Cheung and Yeung cited in their study two countries, Hong Kong and Singapore, which had outperformed regional economies as well as many other major economies, including Japan. This finding appears to explain, in part, by their favourable microeconomic and institutional environment and trade openness (Cheung

and Yeung, 2007). In sum, Kaminsky's (2009) reflections on the lesson that can be learnt from history in discussing the topic on the formation of IFC, pointed out that the long term government policies towards achieving the status of an IFC must be systematically planned, implemented as scheduled, monitored with proper enforcement procedure and government intervention when necessary. Singapore was singled out by Kaminsky as one of the countries that had adopted long term policies in their drive towards establishing themselves as an IFC and the chronology of policies are listed as follows: (1) in 1968 authorised the Bank of America to open an Asian currency unit to carry out foreign currency operations - the Asian dollar market was born; (2) the government also intervened directly to encourage the emergence of a bond market; (3) in 1984 the Singapore International Monetary Exchange was created and (4) by 1995, 185 foreign banks set branches in Singapore (Kaminsky, 2009). Hence, in its effort to establish itself internationally, several initiatives planned by the Singapore government had resulted in Singapore achieving among the top ten global financial centres in the ranking of the Global Financial Centre Index since 2007 (London City Corporation, 2010 cited in Xiaobin, 2010: 4).

Likewise, an examination on the strands of literature related to the formation of an International Islamic Financial Centre (IIFC) witnessed similar attempts by scholars to analyse factors that have led many countries to declare themselves as IIFCs or hubs of Islamic finance. As a nascent industry, IBF is seen as one the fastest growing industries and has become an important segment of the mainstream global financial market. However, strands of literature written on the topic on the formation of IIFC are scant. Nonetheless, through the analysis of policy speeches by government officials and regulators of the financial system who have embraced IBF, coupled with assembling of ideas from scholars who have dedicated their works on IBF, the author