

THE LAW RELATING TO AL RAHN IN ISLAM:
A COMPARATIVE STUDY OF THE OPERATIONAL OF AL RAHN
IN TERENGGANU, KELANTAN AND BANK RAKYAT.

WAN AB. RAHMAN KHUDZRI BIN WAN ABDULLAH

Dissertation Submitted in Partial Fulfilment of the Requirement for the Award of the Degree of Master of Comparative Law (MCL).

Kulliyyah of Laws, International Islamic University, Malaysia. June, 1995.

ABSTRACT

This study aims at making a comparison of the three different operations of al rahn now in operation in Malaysia, namely, Muassasah Gadaian Islam Terengga nu, Kedai al Rahn Kelantan and Skim al Rahn Bank Raky at. It also examines the question whether al rahn is totally in line with Islamic principles and mode of operation. The study exmines the administration, legal principles, conditions and regulations prescribed by the three pawnbroking institutions.

It is found that though conceptually all the three institutions follow Islamic principles of a rahn, yet there appears to be some shortcomings at the operational level. However, notwithstanding this drawback, it cannot be denied that all these institutions are presenting a role model for the Islamic pawning system in Malaysia, and elsewhere in the world as ar alternative to the conventional pawning system.

SUMMARY

This study contains five chapters and is preceded with an Introduction. The Introductory part contains a general discussion, explaining the background of the study, its objective, scope and methodology.

Chapter One discusses the definition of al rahn, the Shariah basis of al rahn, its essentials and conditions, rules relating to pledged items (al marhun bih) and the pledgee (al murtahin). All these matters are important in making a clear picture of the concept of al rahn in Islam.

Chapter Two deals with history of pawning system in Malaysia. It covers three things: historical development of pawnbroking system in Malaysia, advent of pawnbroking system in Malaysia and history of pawnbroking legislation in Malaysia.

١

Chapter Three, focuses on the Pawnbrokers Act 1972, which governs the pawning system in Malaysia. The discussion firstly covers important provisions of the Act, its weaknesses, both in content and implementation, and an examination of the Act from the Islamic point of view.

Chapter Four deals with the operation of modern system of al rahn which was introduced in 1992. The discussion covers the operation of Muassasah Gadaian Islam Terengganu, Kedai al Rahn in Kelantan and Skim al Rahn in Bank Rakyat.

Chapter Five is the concluding chapter which compares the operation of al rahn by the three institutions of al rahn in Malaysia and ventures to suggest some measures for improving their working so as to achieve and fulfill the goal of laying down an Islamic pawnbroking system which may be better and more equitble than the conventional system based on greed, exploitation and legal techninalities.

ACKNOWLEDGEMENT

-- 44

I wish to acknowledge my gratitude to the following without whom I would not be able to finish this study.

First and foremost, I thank my supervisor and lecturer, Professor Dr. Syed Khalid Rashid for instilling in me a love for the subject of Comparative Law of Property as I studied under him this subject. I am also greatly indebted to Professor Dr. Syed Khalid Rashid for the guidance that he has given me.

Many thanks are also due to Universiti Utara Malaysia for the study-leave and financial support which I was granted for this programme.

I also thank Permodalan Kelantan Berhad, especially to Tuan Haji Sabri Abdullah (Assistant Manager of Permodalan Kelantan Berhad) (PKB); Bank Rakyat, especially to Mr. Salahuddin Yaacob, Mr. Abdul Nasir Mustafa and Mr. Mohd Zaki Ibrahim for their kind assistance in searching the materials pertaining to the topic. Thanks are also due to the staff of the Library of International Islamic University, Law Library of the University of Malaya, Library of Akademi Islam, Universiti Malaya, Nilam Puri, Kelantan, Library of Tun Seri Lanang of Universiti Kebangsaan Malaysia and Islamic Public Library of Pusat Islam, Kuala Lumpur.

I dedicate this work to my wife Roshidah Romli and my eldest son Wan Aiman Khudzri. Their support and encouragement helped me in writing this dissertation.

Finally, I would like to thank Sister Norlida Ahmad Mustaffa for her willingness and care in editing the paper for me during her free time, and Encik Kamarudin Ahmad, Puan Che Su Mustafa, Brother Nasharudin Mohamad and his wife Sister Shamsiah Mohamad for valueable assistance.

Wan Ab. Rahman Khudzri Wan Abdullah Sekolah Pembangunan Sosial Universiti Utara Malaysia 06010 Sintok Kedah Darul Aman.

ABBREVIATIONS.

Art. = Article.

et.al = And others.

Ibid. = Same reference.

Id. = Same reference with different page.

JMBRAS = Journal of Malayan Branch of the

Royal Asiatic Society.

loc.cit. = Previously cited at same page.

MAJLIS = Majlis Agama Islam dan Adat Istiadat

Melayu Terengganu.

MCLJ = Malaysian Comparative Law Journal.

MGIT = Muassasah Gadaian Islam Terengganu.

Muassasah = Muassasah Gadaian Islam Terengganu.

١

no. = Number.

n.d = No date.

op.cit = Previously cited.

PKB = Permodalan Kelantan Berhad.

pt. = Part.

RM = Ringgit Malaysia.

Rev. = Review.

s.a.w = Sallallah 'alaihi wasallam.

S.E.D.C. = State Economic Development Corporation.

s.w.t = Subhanahu wa Ta'ala

vol. = volume.

YAPEIM = Yayasan Pembangunan Ekonomi Islam Malaysia.

LIST OF STATUTES

Akta Bank Islam 1983.

Enactment of Administration of Islamic Affairs of Terengganu, no. 12 of 1986.

Moneylenders Act 1951 (Rev.1989).

Pawnbrokers Act, no. 81 of 1972.

Pawnbrokers Enactment of Federal Malay States Cap. 85.

Pawnbrokers Enactment of Johore no. 36 of 1917.

Pawnbrokers Enactment of Kedah no. 71.

Pawnbrokers Enactment of Perlis no. 5 of 1916.

Pawnbrokers Enactment of Terengganu no. 42 of 1937.

Pawnbrokers Farm Enactment of Kelantan no. 8 1910.

Pawnbrokers Ordinance of Sabah Cap. 94.

Pawnbrokers Ordinance of Sarawak Ordinance Cap. 115.

TABLE OF CONTENT

Abstracti
Summaryii
Acknowledgement iv
List of Abbreviations vi
List of Statutes viii
Table of Content ix
INTRODUCTION
Background of Study 1
Objective of Study 2
Scope of Study 3
Methodology of Study 3
CHAPTER ONE: AL RAHN IN ISLAMIC LAW
1.1 Introduction
1.2 Definition 5
1.3 The Basis of al Rahn in Shari`ah11
1.4 Pillars (Arkan) of al Rahn
1.5 Conditions of al Rahn

1.5.1 Conditions About the Contract (`agd)
1.5.2 Conditions Relating to Pledgor (al Rahin) and Pledgee (al Murtahin)
1.5.3 Conditions Relating to Pledged Thing (al Marhun)
1.5.4 Conditions Relating to Debt (al Marhun bih)23
1.6 Delivery and Acceptance (Qabda) of Pledged Thing
1.6.1 Procedure of Delivery and Acceptance of the Pledged Thing 23
1.6.2 Conditions of Acceptance of Pledge Thing 24
1.6.3 Who Should Keep the Pledge Thing (al Marhun bih)
1.7 Position of The Pledged Thing After Delivering to Pledgee
1.7.1 Cost of Maintenance of the Pledged Thing 28
1.7.2 Using and Usufructing the Pledged Thing 29
1.7.3 Disposition (Tasarruf) of or Out of the Pledged Property 31
1.7.4 The Augmentation in the Pledged, Thing32
1.7.5 Effect of Damage to the Pledged Thing33
1.8 Sale of the Pledged Thing 35
CHAPTER TWO: HISTORICAL BACKGROUND OF PAWNING PRACTICE IN MALAYSIA
2.1 Introduction
2.2 Historical Development of Pawnbroking

2.2.1 Pawnbroking in Traditional
Malay Society
a) Gadaian Tanah 39
b) Gadalan Balang
c) Jual Janji
2.2.2 After Emergence of the British Colonial and Chinese Immigrants
2.2.3 After Independence of Malaysia
2.2.4 In the Era of Islamic Resurgence43
2.3 Advent of Conventional Pawnbroking System in Malaysia
2.4 History of Pawnbroking Legislation
in Malaysia
CHAPTER THREE: PAWNBROKERS ACT 1972 FROM
ISLAMIC PERSPECTIVE
3.1 Introduction
3.2 Contents of the Act
3.3 Flaws and Weaknesses of Implementation
3.3 Flaws and Weaknesses of Implementation of the Act
3.4 The Pawnbrokers Act and
3.4 The Pawnbrokers Act and Islamic Injunction
3.4 The Pawnbrokers Act and Islamic Injunction
3.4 The Pawnbrokers Act and Islamic Injunction
3.4 The Pawnbrokers Act and Islamic Injunction
3.4 The Pawnbrokers Act and Islamic Injunction
3.4 The Pawnbrokers Act and Islamic Injunction

4.2 Operation of Mussiasah Gadaian Islam Terengganu
4.2.1 Objective of the Huassasah n:
4.2.2 Administration of Muassasah 84
4.2.3 Procedure of Pawning in Muassasah 85
4.3 Operation of Redar at Rahn, Kelantan89
4.3.1 Objective 90
4.3.2 Administration 91
4.3.3 Conditions 92
4.3.4 Principles of the Operation 93
4.4 Operation of Skim al Rahn in Bank Rakyat
4.4.1 Administration of al Rahn service 97
4.4.2 Conditions 98
4.4.3 Operation 98
4.4.4 Period of pawning 99
CHAPTER FIVE: CONCLUSION
5.1 Introduction
5.2 Analysis and Comparative Study
5.2.1 Legality 101
5.2.2 Administration
a) Law Govern 102
b) The Structure of Organisation104
5.2.3 Objective 105
5.2.4 Conditions
a) Client

b)	Age 106
c)	Security107
d)	Total loan 107
e)	Safe-keeping fee/Service charge 108
	Period of redemption
g)	Auction
5.2.5 B	ranches 11
5.3 Suggesti	ons 11
DIELLOCENDRY	x

APPENDIX

Introduction

INTRODUCTION'

Background of Study

During recent years Muslims all over the world, particularly in Malaysia, showed their concern to practice Islam in all aspects of their life, governing economic activities, social and political functioning and legal regulation of these spheres from the perspective of Shari'ah.

The establishment of Islamic Bank, Islamic insurance through Takaful, the scheme of banking without interest (Skim Perbankan Tanpa Faedah) and the Islamic system of al rahn are examples of regulating economic activities on Islamic lines by the Muslims in Malaysia.

This study attempts to examine thoroughly the establishment of al rahn and its operational aspects. The objective of al rahn is to help person who are in need of money in urgent cases, though they may not be poor. There may be situations, where nobody is willing to help, or in order to preserve his sense of

dignity and honour, the person may be hesitant to approach a money-lender, or the article to be pawned does not attract the attention of the pawnbroker, or the pawnbroker may be offering too low an amount on the security of the article pawned. There may be many other such situations where Islamic institution of al rahn may be useful and serve to maintain dignity of the person pawning an article, while giving him best money for the value of his article and security and safety.

This study deals with all the basic concepts of al rahn in terms of definition, its Legality and general conditions. It also compares the operation of al rahn as it is implemented through Muassasah Gadaian Islam Terengganu, Kedai al Rahn Kelantan and Skim al Rahn in Bank Rakyat.

Objective of the Study

This study aims to achieve the following objectives:

- i) to examine al rahn as implemented in Malaysia and comparing it with al rahn in Islam.
- ii) to compare the operation of the three institutions of al rahn in Malaysia as mentioned above.

iii) to propose suggestions for future development of the operation of al rahn, particularly in the context of these institutions in Malaysia.

Scope of Study

This study aims to make a comparison of the operation of al rahn implemented in the three institutions of al rahn in Malaysia. It also attempts to examine the relation between their operation and the principle of al rahn in Islam.

The three institutions are chosen because they are the pioneer institutions which introduced this financial service to the public in Malaysia. There are some differences between them which deserve to be noted.

Methodology of Study

Whatever methods thought suitable and necessary in the circumstances have been followed in making this study.

Sources used for the purpose of this study have been obtained from both library research and field studies.

The first part of this study which involves the theoretical aspects of al rahn in Islam was obtained from various libraries such as Library of International Islamic University, Law Library of University of Malaya, Library of Tun Seri Lanang of Universiti Kebangsaan Malaysia, Library of Akademi Islam, Universiti Malaya, Nilam Puri and Islamic Public Library of Pusat Islam. Material was gathered from textbooks, articles, periodicals and journals which directly or indirectly related to the subject.

As regards to field research concerning practical aspect of al rahn in Malaysia, interviews and discussions were personally conducted with officers of Permodalan Kelantan Berhad and Bank Rakyat.

Chapter One

CHAPTER ONE

AL RAHN IN ISLAMIC LAW

1.1. INTRODUCTION

This chapter discusses the definition of al rahn, the Shari'ah basis of al rahn, its pillars and its conditions, and also about the pledged things (al marhun bih) and the pledgee (al murtahin). All these matters are important in making a clear picture of the concept of al rahn in Islamic law.

1.2. DEFINITION

Al rahn, translated into English means pledge, which literally means thing given to a person as security for fulfilment of a contract; payment of debt; etc.; thing put in pawn. According to Hornby, pawn

^{1.} George Ostler, The Little Oxford Dictionary of Gurrent English, under "pledge" (1984).

means something left with somebody to be kept by him until the giver has done something which he is under obligation to do; article left with a pawn broker. 1

In Arabic, Ibn Manzur in his Lisan al 'Arab states that al rahn can be defined as fixed and permanent (al thubut wa al dawam); it also means to hold out (al habs). The same meaning of al rahn can be found in Taj al 'Arus. 3

Both definitions have been accepted by the majority of jurists. ⁴ There are some jurists who accept only the first meaning⁵ and others who accept the second

^{1.} A S Hornby, Oxford Advanced Learner's Dictionary of Current English, under "pledge" (1984).

^{2.} Ibn Manzur, Lisan al 'Arab, vol.3, under "RAHN" (n.d).

^{3.} al Zubaidi, Taj al 'Arus vol.9, under "RAHN", (1985).

^{4.} Wahbah al Zuhaili, al Fiqh al Islami wa Adillatuh, vol.5, 180 (1985), see also al Bahuti, Kashshaf al Qina' 'an Math al Igna', vol.3, 320 (n.d), Ibn Qudamah, al Mughni, vol.4, 361 (1981).

^{5.} al Bajuri, Hashiyah al Bajuri 'Ala Ibn Qasim al Ghazzi, vol.1, 359 (n.d), see also al Sharbini al Khatib, al Igna' fi Halli Alfaz Abi Shuja', vol.2, 23 (n.d).

meaning only1.

On the other hand, Wahbah Zuhaili opines that the first and second meaning are to compliment one another. The word al habs contains within itself the meaning of al thubut and al dawam. 2

According to Abdullah Alwi Hassan³, al rahn literally means readiness or immutability and durability. It also implies that a thing is inseparable from or tied up with its acquisition earnings and deeds; it is mentioned in the al Qur'an: "Every soul will be (held) in pledge for its deed."⁴

According to the jurists of Shafi'i, al rahn is defined as a giving of an object ('ain) as security for a loan, whereby the satisfaction of the loan is claimable from the security upon the failure of usual repayment. Thus the Shafi'is do not recognise the giving of security in the form of usufruct or manfa'ah

^{1.} al Ghunaimi, al Labab fi al Sharh al Kitab, vol.1, 54 (1985).

^{2.} Wahbah al Zuhaili, op.cit., at 180.

^{3.} Abdullah Alwi Hassan, Sales and Contracts in Early Islamic Commercial Law, 146 (1986).

^{4.} Al Qur'an, 73:38.

because it is not an object. 1

The Malikis define al Rahn as a propriety matters taken from its owner as a security for an executable loan. In other words, it is an arrangement to take something from a property, whether in the form of object ('ain) such as real property, animals and goods or usufruct, provided that the usufruct may be limited by the time or work.

The usufruct must also be capable of qualification so as to deduct it from the pending loans. The Malikis do not dictate that there must be actual transfer of the pledged object since according to them the pledge contract is valid and enforceable by mere pronouncement of tha sighah or offer and acceptance.²

According to the Hanafis' jurists al rahn is to make a property a security in respect of a right of claim, the payment in full of which from that property

l. al Sharbini al Khatib, Mughni al Muhtaj ila Ma'rifah Ma`ani Alfaz al Minhaj, vol.2, 121 (1958).

^{2.} al Dardir, al Sharh al Saghir, vol.3, 303-25 (1989).