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A STUDY OF THE APPLICATION OF EQUITABLE PRINCIPLES TO THE MALAYSIAN LAND LAW

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INTERNATIONAL ISLAMIC UNIVERSITY MALAYSIA

AUGUST, 2002

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A STUDY OF THE APPLICATION OF EQUITABLE PRINCIPLES TO THE MALAYSIAN LAND LAW

BY NOR ASIAH BINTI MOHAMAD

A THESIS SUBMITTED IN FULFILMENT OF THE REQUIREMENT FOR THE DEGREE OF DOCTOR OF PHILOSOPHY IN LAW

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ABSTRACT

This study uses the method of case analysis in order to synthesis between two opposing arguments pertaining to the application of equitable principles to the Malaysian land law. However, the analysis of the majority of the cases shows that equitable principles of universal application might be necessary. This thesis further discusses the new developments of equity in other Torrens jurisdictions especially Australia, which has, to a considerable extent, influenced the trend of the application of equitable rules in Malaysia. An attempt is also being made to point out that the application of equitable principles to the Malaysian land law has caused some sort of uncertainties to the registration of titles. Since a policy consideration may be needed to resolve the dilemma of equity in the Malaysian land law, perhaps, time has come to consider other bases of equity including Islamic law. The numerous modes of deducing legal rules in Islam provide various means of exercising Islamic concept of equity.

Chapters 1-4 discuss research methodology, literature review, historical development of equity and sources of land law in Malaysia. The nature of equitable concepts applicable in Malaysia is also discussed. Chapters 5-7 survey the extent of application of equitable principles to all aspects of the Malaysian land law. Chapter 8 attempts to highlight the practicality of introducing Islamic equitable principles into the Malaysian land law. Chapter 9 concludes the research by giving some relevant recommendations.

ملخص البحث

إتبعت هذه الدراسة الطريقة التحليليه لقضايا الأراضى وذلك لغرض المناقشة والتوفيق بين الآراء المتباينة حول تطبيق مبدأ العدالة الأنصافية في قانون الأراضى بماليزيا. لقد تناولت الدراسة أيضا بالتحليل مبدأ العدالة الأنصافية لدى الدول ذات الأنظمة المتشابحة لتسحيل ملكية الأراضى القائم على نظام (تورنز). لقد عنت الدراسة بصفة خاصة ما يحدث في أستراليا، عن طريق المقارنة، لكونها الدولة التي نشأت لديها نظام تسجيل الاراضى وأيضا لما كانت لأستراليا من أثر فعال في التطور الذي حدث في ماليزيا وخاصة في مجال تطبيق العدالة الأنصافية في قانون الأراضى. كما أنه لم يفت الباحثة أن تشير في بحثها ما للشريعة الإسلامية من أثر في هذا الجال وخاصة إذا سلمنا جدلا أن فرص تطبيق العدالة الأنصافية لا تخلو من الأعتبارات السياسية العملية التي تعني بها الشريعة الإسلامية.

الفصل ١-٤: يتضمن مواضيع مختلفة مثل منهج البحث، الأستعراض العام وتطور العدالة الأنصافية وطبيعتها ثم مصادر قوانين الأراضى بماليزيا. الفصل ٥-٧: عبارة عن مسح تحليلي عام لتطبيق مبادىء العدالة الأنصافية لقانون الأراضى بماليزيا. الفصل ٨: محاولة لألقاء الضوء على مدى إمكانية الأستعانة بمبادىء الشريعة الأسلامية في مجال تطبيق العدالة الأنصافية لقضايا الاراضى بماليزيا. ثم كانت الخاتمة بالفصل ٩: حيث تضمنت الدراسة بعضا من المقتر حات المتعلقة بنتائج البحث.

DECLARATION

I hereby declare that this thesis is the result of my investigations, except where otherwise stated. Other sources are acknowledged by footnotes giving explicit references and a bibliography is appended.

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A STUDY OF THE APPLICATION OF EQUITABLE PRINCIPLES TO THE MALAYSIAN LAND LAW

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It goes without saying that all the shortcomings and mistakes in the thesis are mine.

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LIST OF ABBREVIATION

A.G Attorney General AC Appeal Cases

ACT Australian Capital Territory

AIR All Indian Reports
ALJ Australian Law Journal

ALJR Australian Law Journal Reports

All E.R. All England Reports
AMR All Malaysian Reports

App Case Appeal Cases

APLJ Australian Property Law Journal

Art Article
Bhd Berhad
Bom Bombay

Bond LR Bond Law Review

Bros. Brothers
C.J Chief Justice
CA Court of Appeal

Cap Chapter Ch Chancery

CH D Chancery Division
CJ Chief Justice

C1. Clause

CLA. Civil Law Act

CLR Criminal Law Review

CLR Commonwealth Law Report

Conv. Company
Conv. Conveyancer
Corp. Corporation

DBP Dewan Bahasa dan Pustaka
DLR Dominion Law Report

Ed. Edition Edit editor

ER English Reports
et al. (et. alia) and others
FCJ Federal Court Judge
FMS Federated Malay States

FMSLR Federated Malay States Law Reports

Fn; fn. Footnote
Geo Geocieties
Govt. government
HL House of Lords

HL Cas Clark's House of Lords Cases
Http hyper text transfer process
Ibid. (ibidem) in the same place

i.e. id est (Lat) that is

IDT Issue Document of Title

IIU International Islamic University

in liq In liquidation

Insaf Bar Council Journal

J.H Journal Hukum

Jan. January

JCJ Journal of Criminal Justice (Aust)

JIAEA Journal of Indian Archipelago and East Asia

JMBRAS Journal of Royal Asiatic Society – Malayan Branch

Ky. Kyshe's Reports

Kyshe Kyshe Law Reports

LAA Land Acquisition Act

LBC London Book Company

Lois Loisester Reports

Leic Leicester Reports
LP Lord President

LR Law Review; Law Reports

Ltd Limited

Malaya Law Review
MLJ Malayan Law Journal
MLN Malaysian Law News
MLR Malayan Law Review
MRE Malay Reserve Enactment
MSLJ Malaysian Student Law Journal

n.a no author

n.pp National Land Code

No Number no. number

NSW New South Wales NT Northern Territory

O Order

OCBC Oriental Chinese Banking Corporation

OUP Oxford University Press

Ors Others p. page

PC Privy Council
Ph. D Doctor of Philisophy

PHT (Pemungut Hasil Tanah) Colletor of Land Revenue

pp. pages

Prec. Ch. Precedents in Chancery

Pte Property
QB Queens Bench

rd. Third
Reg Regina
Rep Report

s.w.t Subhā nahu wata 'āla SA State Authority

SALR South Australian State Reports
Sask. L. Rev. Saskatchewan Law Review
SCJ Supreme Court Judge

Sdn Sendirian
Sec section

SS BA. Straits Settlement British Administration

SSF Selangor State Files
Supp supplementary
TAS Tasmania

TLA Transfer Land Act

TOL Temporary Occupation Licence

ULR University Law Review

UNSW Law Journal University of New South Wales Law Journal

V-C Vice Chancellor's Court

VIC Victoria

Viz videlicet (Lat) namely

Vol. volume

WA Western Australia

WALR Western Australia Law Review

WLR Weekly Law Report

WN (NSW) Weekly Notes (New South Wales)

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Conveyancing and law of Property Ordinance (Cap. 118)

Court of Judicature Act 1964 (Act 91)

Crown Land Ordinance 1886

Customary Tenure Enactment

Customary Tenure Ordinance (Cap 215) (amended 1926)

Egyptian Civil Code 1948

Federal Constitution

FMS Land Code 1926

FMS Land Enactment 1911

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Re Holliday [1980] 3 ALL ER 385.

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Re Lowrei [1981] 3 All ER 353.

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Wang Shi Huah Karen v. Wong King Cheung Kevin [1992] 2 SLR 1025.

Wee Ah Lian v. Teo Siak Weng [1992] 1 SLR 688.

Williams & Glyns's Bank Ltd. v. Boland [1979] Ch. CA 312.

Wong Amy v. Chua Seng Chuan [1992] 2 SLR 360.

Wong Kim Fong (f) v. Teau Ah Kau @ Chong Kwong Fat [1998] 1 MLJ 359.

Wong Kim Fong Anne v. Ang Ann Liang [1993] 2 SLR 192.

Wong Yuk Fong Lily v. Menezes (Menezes Daniel Matthew, Interverner) [1992] 2 SLR 446.

Yang Chik v. Abdul Jamal [1985] 6 JH. 146/ [1989] 2 MLJ xxix.

Yap Kim Swee v. Leong Hung Yin 1989] 3 MLJ.55.

Yeo Gim Tong Michael v. Tianzon 1996] 2 SLR 1.

Yong Fooi Kian Dorothy v. Ho Soon Seng Andrew (Divorce Petition No. 3161/93) (unreported).

Zainuddin v. Anita (1982) 4 JH 73.

Zarah v. Zaidon (1983) 3 J.H 225.

TRANSLITERATION TABLE

CONSONANTS:

¹ A

e ب

T ت

ث Th

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ر h

خ Kh

ر D

bh د

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VOWELS:

Short Vowels

- A

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_' U

Long Vowels

<u>آ</u> ___ ي

. ' ព

Diphthongs

' aw ـــُ و

ay ــ َ ي

Doubled

j___ uww

iyy ___ iyy

CHAPTER ONE

STATEMENT OF INTENT AND RESEARCH METHODOLOGY

1.1 Background of Study and Statement of Problem

Much has been said about the role of equity and its peculiarity under the Malaysian land law. Most of the writers and academics seem to agree that equitable principles have taken their place comfortably under the Malaysian land system despite many attacks and criticisms made by the courts in their decisions. In fact, it has been suggested that it should be considered a well-settled law that equity has formed part of the Malaysian land law. However, further discussion of this topic will show that equity does not fit easily into the structure of the Malaysian Torrens system. Part of this can be seen in the many conflicting decisions from the courts, some of which emphasise registration as the cardinal principle under the system. Hence, accepting the role of equitable principles will, to some extent, undermine the Torrens concept. Another important point which the writer wishes to emphasise in this study is the issue of the acceptance of English equitable principles as part of the concept of equity. There are cases where the judiciary has overlooked Islamic principles as a possible basis for the application of equitable principles. This has resulted in some of the legal

¹ Teo and Khaw, Land law in Malaysia, cases and commentary, Butterworth Asia, Malaysia, 2nd. Ed., 1995, p. 258; Wong Sai Heng, "Equity in Malaysian land law", (1991) Insaf, (Special Report) 9th. Malaysian Law Conference, p. 300

² R.R Sethu, "Equity in Malaysian land law", (1991) *Insaf*, (Special Report) 9th. Malaysian Law Conference, p. 301.

³ See, a comment by Teo and Khaw pertaining to the decision of *Mok Deng Chee* v. *Yap See Hoi* [1981] 2 M.L.J 321 in "Equity in Malaysian land law", (1991) *Insaf*, (Special Report) 9th. Malaysian Law Conference, 255 at p. 273.

⁴ See, Salleh Buang, "Kearah pengislaman Kanun Tanah Negara: satu kajian perbandingan". Paper presented at Seminar Perundangan Tanah Menurut Perspektif Islam, IIU, 18-19 March, 1989.

practitioners missing the valuable opportunity to apply the Islamic principles in their decisions as one of the bases for administering the "equitable principles". Furthermore, recently, the English courts have accepted a principle known as the "new equity". One of the problems with this new principle is that in some ways it runs contrary to the religious and moral teachings in Malaysia. Thus, it is vital for the Malaysian courts to revise its policy towards adopting the English equitable principles as a basis for promoting equity.

Various court decisions and scholars' opinions on this subject show that there are many uncertainties with regard to the position of equity especially in the aspect of real property law in Malaysia. Judges, lawyers and academics have made many remarks and observations on this issue but the uncertainties have yet to be resolved. Their writings seem to suggest some justifications as to whether equity should be adopted or rejected in the Malaysian land law. However, there is no an in depth study so far, to convince the public of the legitimacy of rejecting or accepting the equitable principle. Furthermore, up to this date, to the best knowledge of the author, there is no research undertaken to a ssess to what extent the equitable principles are in compliance with Islamic principles and values in the Malaysian context. Thus, this study seeks to analyse the views of the academics and the judiciary with the hope of providing the basis for accepting or rejecting the principles of equity. At the very least, it is hoped

⁵ For example, see Sidek v. State Govt. of Perak, [1982] 1 M.L.J 313

⁶ Tinsley v. Morgan [1993] 3 All ER 65. It has been said that this case "is a spectacular manifestation of diversity of current judicial opinion on this most confused and confusing branch of law, namely recovery of property transferred under or pursuant to illegal transaction," see Enonchong Nelson, "Illegality, the fading flame of public policy", (1994) 14 Oxford Journal of Legal Studies, 295.