LEGAL ANALYSIS OF JORDANIAN MEDICAL NEGLIGENCE WITH REFERENCE TO CIVIL LAW SYSTEM

BY

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A dissertation submitted in fulfilment of the requirement for the degree of Doctor of Philosophy in Laws

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> > MAY 2016

ABSTRACT

This research focuses on issues of medical negligence and laws governing the relationship between the physician and patient. It sheds light on the mechanisms of implementing the law relating to the medical negligence through an analysis of the liability of the physician in Islamic law and civil law systems, bearing in mind that Jordanian legislation does not specifically cater for issues relating to the medical liability, resulting in the absence of a clear method to secure the right of the patientvictim. The study attests to the similarity between the rules of Islamic law and those of most modern legal systems. This goes on to emphasise the fact that Islamic law is ever relevant to any place and period. Furthermore, the research contains a detailed exposition of the legal nature of civil liability affecting physicians as grounded in contractual and negligence liability, their pillars, as well as divergent opinions regarding their adaptation. Reference is made to the principles developed by the judicial system of Egypt, France and Jordan including the views of jurists as adopted by the courts. The research analyses the elements of medical liability, highlighting the position of the Jordanian legislation which differs from other systems in the protection of the interest of the patient. General rule that the obligation of the physician is to make competent efforts, while the obligation to achieve the result is an exception. In the end, one has to admit that it is difficult to come to a definite conclusion on the issue of civil liability of the physician. This is in view of the sensitivity and the unique features of the human body. The contribution of the research is reflected in the suggestions and recommendations which will provide a firm basis to address legal problems and challenges facing lawyers and judges owing to the flaws inherent in the Jordanian legislation. This humble research is expected to enrich the Jordanian law library on medical negligence.

ملخص البحث ABSTRACT IN ARABIC

يركز هذا البحث على قضايا الإهمال الطبي والقوانين التي تنظم العلاقة بين الطبيب والمريض. يسلط الضوء على آليات تنفيذ القانون المتعلق بالضرر من الإهمال الطبي من خلال تحليل مسؤولية الطبيب في الشريعة الإسلامية والقانون المدني، مع الإشارة بوجه خاص إلى النظم القانونية الأردنية والمصرية. علما بأن القوانين الاردنية لم تعالج موضوع المسؤولية الطبية في قانون مستقل، مما انتج غياب الية واضحة لحماية الطرف الاضعف وهو المريض (الضحية) .تشهد الدراسة التشابه بين قواعد الشريعة الإسلامية وتلك التي في معظم النظم القانونية الحديثة. مع التأكيد على أن الشريعة الإسلامية صالحة لكل زمان ومكان. و يتضمن البحث عرضا مفصلا للطبيعة القانونية للمسؤولية المدنية التي تؤثر على الأطباء ، فضلا عن آراء متباينة بشأن تكييفها .وقد وردت الإشارة إلى المبادئ التي وضعها النظام القضائي في مصر وفرنسا والأردن. و يحلل البحث عناصر المسؤولية الطبية. كما يسلط الضوء على موقف التشريعات الأردنية التي تعتبر المسؤولية على أساس الضرر، وليس خطأ. لقد قدمت مقترحات ومبررات للقول كيف أن القانون المدنى الأردبي يمكنه توفير حماية أفضل مصلحة للمريض. كل ما يجب على الطبيب القيام به هو بذل جهود المهنية كما هو مطلوب وفقا للقواعد العلمية المعمول بما. ومع ذلك، هناك بعض الحالات الطبية بموجبه أن يطلب من الطبيب لتحقيق النتيجة. في النهاية، في ضوء حساسية ودقة المسألة، ولتعلقها في جسم الإنسان على المرء أن يعترف بأنه من الصعب التوصل إلى استنتاج نهائي في موضوع المسؤولية المدنية للطبيب. وتنعكس اهمية البحث في المقترحات والتوصيات التي سوف توفر أساسا متينا لمعالجة المشاكل والتحديات التي تواجه المحامين والقضاة بسبب العيوب المتأصلة في التشريعات القانونية. ومن المتوقع لهذا البحث المتواضع أن يثري المكتبة القانونية الأردنية في موضوع الإهمال الطبي.

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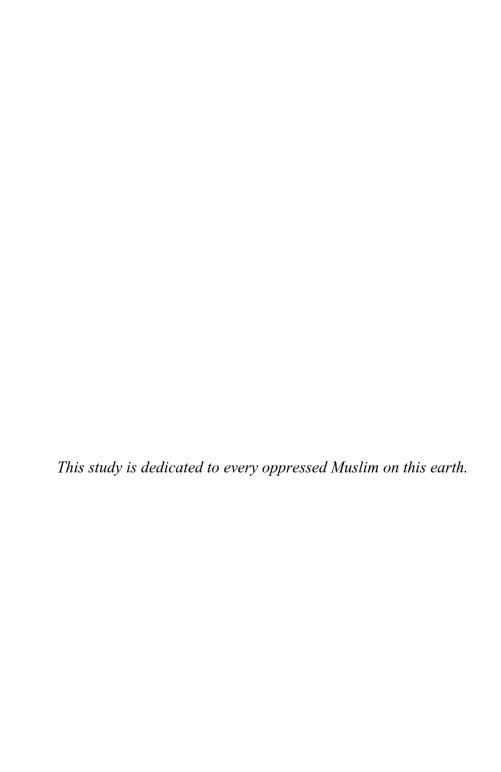
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ACKNOWLEDGEMENTS

وَقَضَيْنا إلى بَني إسرائيلَ في الكتابِ لَتُفْسِدُنَّ في الأرضِ مرتينِ وَلَتَعْلُنَّ عُلواً كبيراً. فَإِذا جَاءَ وَعْدُ أُولاهُما بَعَثْنا عَلَيْكُم عِباداً لنا أُولي بَأْس شَديد فَجَاسوا خِلالَ الدِّيارِ وَكانَ وَعْداً مَفْعُولاً (سورة الإسراء: 4،5)

Words are not enough to express my indebtedness to my supervisors, Assoc.Prof.Dr. Mohsin Hingun and Assoc.Prof.Dr. Majdah Zawawi, whose encouragement, guidance and support from the initial to the final stage of my research have enabled me to develop a deeper understanding of the subject matter. I highly benefited from them as an academic researcher.

I wish to express my thanks and heartfelt gratitude to my father, Yassin Hajjat who has sacrificed so much for my family members and has helped me become who I am now and placed me on the path where I am today. I am grateful to my mother, who has been praying for me and has sacrificed every single thing she had for all her eight children.

Lastly, my deepest gratitude to my wife and friend Mervut for her emotional support and patience with me, also my children, Besan, Ghaith, Rahmeh and Muhammad. To the above-mentioned people and to those who have not been mentioned, your sacrifice and encouragement are greatly appreciated and will always be in my memory.

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Qarar Mahkamah Lyon Al Faransīah ramq(536, 17/3/1937). Quoting, Al Tūtanjī, abd Al SAlam, Al- Masūlyīah Al- Madanīah lil tabīb,409.

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Qarar Mahkamah Al Tamīz Al UrdūnĪah raqm 233/89, Majallat Nīqbat Al Mūhamīn Al Urdūnīn1990,740.

LIST OF TRANSLITERATION

Before using this Table, you must first install the AHT Times New Arabic fonts.

Table of the system of transliteration of Arabic words and names used by the International Islamic University Malaysia.

b	=	<u>ب</u>	z	=	ز	f	=	ف
t	=	ت	S	=	<u>u</u>	q	=	ق
th	=	ث	sh	=	ش	k	=	ك
j	=	ح	Ş	=	ص	1	=	ل
ķ	=	۲	d	=	ض	m	=	م
kh	=	خ	ţ	=	ط	n	=	ن
d	=	7	Ż	=	ظ	h	=	٥
dh	=	ج	ć	=	ع	W	=	و
r	=	ر	gh	=	غ	y	=	ي

 $Short: \hspace{1cm} a=\ \ ; \hspace{1cm} i=\ \ \circ \ ; \hspace{1cm} u=\ \ \acute\circ$

Long: $\bar{a} = 1$; $\bar{i} = \varphi$; $\bar{u} = \varphi$

Diphthong: ay = 1; aw = 1

CHAPTER ONE

INTRODUCTION

1.0 INTRODUCTION

In modern times, medical negligence has attained a great deal of attention due to the fast development of modern science in its various fields. Due to the fact that medical practice is essentially a human profession and it is complex. Therefore, it is potentially dangerous and any error can cost a man's life. Thus a doctor is morally and legally obligated to exert his best efforts and afford full attention and care to the patient. A doctor, in treatment or surgery, can harm a patient due to certain errors in diagnosis, prescription, or surgery, which calls for medical liability to be examined.

The increase in medical treatment has also led to the increase in the percentage of medical errors as well, with some of them being settled in courts and attracting media coverage. This means that the issue of medical negligence has become a social problem that concerns all classes and sectors of society, and is no longer a limited professional problem related to medical staff and administrators. It is necessary to legally protect all parties involved in the issue of medical negligence, to protect the profession of medicine and its progress, and to protect patients as well. This is why rules and regulations are required to protect people from medical mAlpractice and its negative effect.

Undoubtedly, modern laws agree with Islamic law in considering medicine a lawful practice, as they agree on the conditions that ensures non-liability. These agreed upon conditions necessitate that the person involved is a medical doctor with

good intentions to cure his patient, and that he works according to professional standards after obtaining the consent of the patient.¹

Due to the importance of Islamic law as the second source for the Jordanian civil law, that Article (2/) civil code stipulates: ²

"If the court has no provision on this law then the most improved provision of Islamic jurisprudence is taken, if that is not available then the principle of the Islamic law is used".

The researcher believes that one cannot study medical negligence in Jordanian civil law without studying the rules of Islamic law on the topic. In this regard, the head of committee entrusted with writing the Jordanian civil law stated that:³

"For the first time in modern Muslims history, the Hashemite Kingdom of Jordan prepares a civil law on transactions based on Islamic jurisprudence and its open-minded rulings, it is a leading project that is eagerly anticipated by Arabs and Muslims, and it achieves a goAl wished for by countless jurists and men of law".

The researcher believes that Islamic jurisprudence preceded Jordanian civil law in the field of medical negligence and malpractice as Muslim scholars address this topic in detail and set up many of the rules that regulate the relation between doctors and patients. On the other hand, Jordanian civil law left this topic to be dealt with under the general rules of the Jordanian civil law number .43 of 1976 in its third chapter under the title "Harmful acts or tort".⁴

On the other hand, the Jordanian courts did not fill this legal gap and has not addressed the legal nature of medical liability. For instance, the Jordanian appellate court on 12 Ma 1991 in case no.223/89, ordered a hospital to pay 4000 Jordanian Dinar in damages for a baby which suffered permanent deformities due to errors in

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¹ Al Jumailī As'ad, *Al-khata' fi Al- Mas'ulīyah atibba' Al-madanīyah*, (Ūrdun: Dar Al- Thaqafa, 2009),

² Al-Qanūn Al-madani Al-Ūrdūnī, 1976 (Act no 43,1976) Art 2.

³ Al-Mudhakkirah Al-'Idahiyah li Al-Qanūn Al-madanī Al-'Urdunī, Al-juz'1, 16.

⁴ Al-Qanūn Al-Madanī Al-Ūrduni, Art 256 - 292.

diagnosis. At the same time, the court backed the liability of the hospital owner for the errors committed by his staff, referring to article 288B in the Jordanian civil law, as the staff was working under the directions and supervision of the hospital owner.⁵

One notes that this ruling did not address the nature of the medical liability and whether to adapt it as contractual or negligence liability. Thus, Jordanian courts missed a historic opportunity to fully address the nature of medical liability, leaving the door open for scholars and researcher of Jordanian law to find their answers regarding the legal adaptation of this issue.

Regarding to Islamic jurisprudence, the most important foundation for jurists in relation to determining medical mAlpractice is the hadith:⁶

"He who practices medicine without knowledge of it is liable".

Muslim jurists have placed the principles and criteria that regulate the medical profession. The four Imams have studied medical negligence and stated its legal effects that protect patients and preserve human life, and also protect doctors and their ability to do research and discover new ways of helping patients. They distinguished between a knowledgeable doctor and an ignorant doctor, defining the former as one who mastered the profession, exerting all efforts and not neglecting his duties to examine and study the case.

As for the latter, he is liable for any hurt caused to the patient, thus, the ignorant doctor is liable once there is hurt to the patient. This liability, however, is negated if the patient knows that this doctor is ignorant and still allows this doctor to treat him. If the ignorant doctor presents himself as knowledgeable to the patient and

⁵ Majallat niqabt Al-Muhamen Al-'Urdunin, 1992 (Magazine of the Jordanian lawyer bar) Al-a'dad 10 wa 12, 709 - 712.

⁶ Ibn Majah, Muhammad ibn Yazid, Abu 'Abdullah Al-Qazwini, *Sunan Ibn-Majah*, (Bayrūt: Dar Al-Kūtub Al- 'Ilmiyah, 2002) 3466.

treats him, leading to the patient's death or harm, then the doctor is fully liable based on the damage done.⁷

Nevertheless, a knowledgeable doctor is not liable for any damage, as long as he obtained the permission to treat the patient and did not commit an act of negligence. This is due to the fact that there is an Islamic rule stating that the treatment by the doctor after obtaining consent is obligatory⁸, Jurists agree that when death comes as a result of an obligatory action, despite precautions and lack of negligence, and then there is no liability⁹. Based on the above, that a doctor will not be found liable for medical negligence if the following conditions are met:

- 1- The doctor is truly knowledgeable and not an imposter.
- 2- The doctor has good intention to treat the patient.
- 3- To work according to the norms of professional medicine.
- 4- To obtain the consent from the patient or his guardian to allow the treatment.

The Journal of the Islamic Fiqh Academy supported these conditions and commented that it "gives doctors a considerable amount of freedom, if he does not go beyond the known principles of his profession. Undoubtedly, this freedom and right to use one's own judgment play an important role in accommodating medical scientific development. There is no harm if the doctor does not adhere to the opinion of his fellow doctors".¹⁰

⁸ Ghamidi, 'Abd Allah, *Mas'uliyah Al-Tabib Al- Mihanya fi Al-Shari'ah Al-'Islamiyah*, (Jeddah: Dar Al- AndAlus, 1997), 63.

⁷ Nasimī, Mahmūd Nazim, *Al-Tibb Al-nabawi wa-Al-'ilm Al-hadith*, (Bayrūt: Mu'assasat Al-Risalah, 1987), 15.

⁹ 'Isam Ahmad Muhammad, *Al-Nadharīyah Al-'ammah lil-haqq fi salamat Al-jism dirasah jina'iyah Muqaranah Mujallad 1, 2,* atab'a 2, (Al-Qe'hirah: Dar Al-tiba'a Al-haditha, 1988), 240.

¹⁰ Majallat Al-Majma' Al-Fiqh Al-Islami, Makkah Al-Mukarramah, Al-Majma' Al-Fiqhi Bi-Rabitat Al-'Alam Al-Islami, 1989.juz'7), 1548.

It is worth mentioning that despite this consensus on the non-liability of doctors based on these conditions, jurists have differed on the reasoning for their opinions.

- 1- Hanfi School opines that this is due to social necessity, and the consent of the patient or his guardian.¹¹
- 2- Shafie and Ahmad bin Hanbal schools opine that the reason is the consent of the patient, and the fact that the doctor has a good intention and is not intending harm.¹²
- 3- Maliki schools opine that the reason is based on the consent given by the ruler as well as the patient; the consent by the ruler is given to allow the doctor to practice medicine. With these two types of consent, a doctor is not liable unless he violates medical standards.¹³
- 4- Another view of the Hanbalī School states that they agreed with the views of most of the jurisprudence scholars. Ibn Qudamah said "that there is no liability on an expert practitioner performing cupping, circumcision, or other medical operation as long as they follow the medical standards without exceeding the usual area of treatment, and they know their profession well, in addition to obtaining permission from the patient". ¹⁴ It is Also worth mentioning that the Shari ah obligated learning medicine as a (*Fard Al-kifaya*), ¹⁵ as medicine is indispensible and a society cannot

¹³ 'Abidīn, Isam Muneer, *Al-Mas'ulīyah Al-Tibbiyah Al-jaza'iyah*, (Bayrūt: Al- Jami'a Al- Islamiah, 1999), 21.

¹¹ Ramlī, Muhammad Ibn Ahmad, *Nihayat Al-muhtaj Ilā sharh Al-Minhaj, (*Mīsr: Sharikat Maktabat Wa-Matba'at Mustafa Al-Babi Al-Halabi wa-Awladih, 1967), 20.

¹² Nasimī, 15.

¹⁴ Ibid, 23.

¹⁵ 'Awdah, 'Abd Al-Qadir, *Al-Tashri' Al-jina'i Al-Islami bmuqaranan bi-Al-Qanun Al-Wad'i*, (Bayrūt: Dar Al-Kutub Al-'Ilmiyah, 2005), 519. Fard Al – Kifayah: if one person fulfills an obligation it is sufficient for the whole Muslim in that whole society.

survive without it. It becomes an individual's duty if it was not undertaken by a sufficient number of Muslims.

In contrast the civil legislations, found in the Jordanian, Egyptian and French Civil Codes, the law does not comprehensively regulate the relation between doctors and patients. A doctor who neglects his duties faces various liabilities. If his action constitutes a crime, he will be criminally liable. If his action causes physical or psychological harm he to be compensated, he will be civilly liable and maybe as to compensate his patient for any harm caused by him.

Civil liability is violating one's lawful or contractual duties. This liability is divided into; a contractual liability due to the contract between the doctor and his patient, and negligence liability that is not based on contract but on the doctor's lack of medical care or attention.

Under the civil law there is no agreement among jurists of law regarding to the nature of civil medical liability, is it based on negligence or is it contractual in nature? Undoubtedly, liability from negligence takes places when there is no contract between the doctor and his patient. Whereas, Contractual liability only takes place when there is a breach of contract that caused an injury. Meanwhile, the French courts initially recognized medical liability cases based on negligence until the French Court of Cassation's civil division issued its (Mercier) ruling in June of 1936 stating that, "there is an actual contract between a doctor and a patient, with consequence borne by the doctor... breaching this contractual obligation results in contractual liability". 16

This new adaptation of medical liability as contractual did not cover all legal aspects between doctors and patients. It was later agreed to consider medical liability a negligence liability in these cases:

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¹⁶ Shawaribī, 'Abd Al-Hamīd, *Mas'uliyah atibba' Wa-Al sayadilah Wa Al-mostashfaiat*, (Al-Iskandariyah: Munsha'at Al-Ma'arif, 2000), 98.

- 1- When the doctor interferes without a sound contract, i.e. without a contractual relation as when the doctor saves a drowning patient.
- 2- When a patient causes harm to others like spreading contagious diseases.
- 3- When a doctor refuses to treat a patient he is legally bound to help.

However, scholars have agreed upon is that whether liability is attributed contractually or by way of negligence, a doctor is required to compensate the victim.¹⁷

As the researcher mentioned above that in Jordan judicial rulings on civil medical liability are limited and do not address this issue directly. It is worth noting that Jordanian civil law considers injury and not error as the basis for civil liability. Paragraph 256 of Jordanian civil law states that:¹⁸

"Each injury to others renders the transgressor liable even if he is not able to distinguish right from wrong".

Jordanian law adopts the objective theory, being influenced by Islamic jurisprudence. However, the Jordanian appellate court has taken into consideration the elements of error, injury, and the casual relation between them.¹⁹

Medical responsibility will be examined in accordance with the Civil Code of Jordan, in contrast to the standard adopted by the Court of Cassation of Jordan which takes into account an element of error, whereby they ignored the article (256) which stresses on the need to show the occurrence of the damage in order to establish medical liability. Meanwhile in the researcher's view that the Jordanian civil law takes into account the interest of the patient more than the position adopted by the Court of Cassation in Jordan as well as the position under Egyptian civil law and French civil law, as will be proven by the researcher in chapter four.

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¹⁷ Hanna, Munir Riyad, *Al-Mas'uliyah Al-madaniyah lil-atibba' wa-Al-jarahin fi daw' Al-qada' wa-Al-fiqh Al-Faransi wa-Al-Misri*, (Al-Iskandariyah: Dar Al-Fikr Al-Jami'i, 2007), 82-87.

¹⁸ Al-Qanūn Al-Madanī Al-Ūrdūnī, Art No 256. This concept will be explained in detail in chapter 4.

¹⁹ This will be discussed in detail in chapter 5.

1.1 STATEMENT OF THE PROBLEM

This research shall address the following legal problems:-

Firstly, the Jordanian legislation does not specifically cater to issues relating to the medical liability. Instead, the laws based on general principles relating to civil liability. The problem with implementing general principles is that it gives rise to differences of legal opinions about medical profession and the duties owed to their patients. As a result this leads to different criteria set out in judicial opinions in deciding cases involving medical negligence. Because of this uncertainty, it is necessary to address this issue.

Secondly, the current position on the issue of civil liability of doctors in Jordan is not clear. Because of the absence of a clear method to secure the right of the patient-victim, whose responsibility is it to establish the occurrence of error, harm and casual relationship between the doctor and the victim. The problem is worsened when the medical errors of the doctors are accepted as fate from Allah Which is preretirement and they refuse to claim for compensation, because of these reasons the legal nature of civil liability of the doctor is not clear and as such there is a need to conduct a research into, his responsibility towards the patient, conditions that may necessitate implementing civil liability on him, the types of medical error and harm, and as well as casual relationship between them. In addition to that the mechanism of securing compensation for the patient needs also to be discussed.

Thirdly, legists experts and researchers have used the term *Al-khata' Al-tibbi* [medical error] in the study of medical liability. This expression is not appropriate when discussing the doctor civil liability in the medical field according to the Jordanian civil law. This is because under article no 256 of the Jordanian Civil law, what needs to be proven is medical harm (*Darar Al-Tibbī*), not Medical error (Al