# CONSTITUTIONAL ACTION AND JUDICIAL REVIEW IN AMERICA, EGYPT AND THE SHARĪ'AH: A COMPARATIVE STUDY

BY

# NAYEL MUSA SHAKER AL-OMRAN

A thesis submitted in fulfilment of the requirement for the degree of Doctor of Philosophy in Law

> Ahmad Ibrahim Kulliyyah of Laws International Islamic University Malaysia

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#### **ABSTRACT**

This research involves an analysis of the constitutional action and judicial review in three systems which are the American, Egyptian and Islamic legal systems, in terms of its definition, methods and conditions, as well as the effect of the ruling passed in such a suit, as being the true mechanism by which judicial control over the constitutionality of laws can be applied. The research forms an attempt at discovering whether the Islamic legal system had known the constitutional suit in its contemporary form, something which requires knowledge of the nature of such a suit in the Islamic legal system, through discovering the points of similarity and difference with regards to the suit in both the positive and Islamic legal systems as well as the possibility of the utilisation by each system of the advantages of the other in improving the application of the constitutional suit. For this purpose, the researcher applied the case study methodology by choosing America as the country in which the control over the constitutionality of laws had been established, as the court in the said jurisdiction had participated in setting basic and fundamental rules and principles in this field. Egypt was also chosen as being the first Arab country that gave to its courts, especially the Supreme Constitutional Court, the right to apply judicial control which aided in the establishment of the principles of separation of powers, the rule of law and the independence of judicial authority. The researcher has applied the historical, descriptive and analytical as well as the critical research methodologies. researcher has also specified the different methods by which the constitutional suit can be brought before the competent court, and described its general limitations and restrictions' on the exercise of Judicial review, as well as the effects of the ruling of constitutionality or unconstitutionality, in a detailed way in both the American and Egyptian legal systems as compared to the Islamic legal system. The researcher has also stated the role of judicial precedents in the stabilisation of legal status in America, which rendered the control system in the said jurisdiction to be a centralised system. Finally, the researcher concluded that the Egyptian legal system is very similar to the Islamic legal system in the application of the same methods for the filing of the suit, as well as its conditions, nature and the effect of the ruling passed under it. The researcher concluded that the Islamic legal system had known and applied the constitutional suit in practice, before the positive legal system had, but did not succeed in codifying these texts and cases in the form of a complete legal theory as in the positive legal system, an issue that made the Islamic legal system lacking in theory.

# ملخص البحث

تتناول هذه الدراسة تحليل الدعوى االدستورية في النظامين القانونيين الوضعي والاسلامي، من حيث مفهومها وأساليبها وشروطها، وأثر الحكم الصادر فيها بوصفها الآلية الحقيقية التي يمكن من خلالها تطبيق الرقابة القضائية على دستورية القوانين. وتشكل الدراسة محاولة للإجابة عمّا إذا كان النظام القانوبي الإسلامي قد عرّف الدعوى الدستورية بشكلها المعاصر الأمر الذي يتطلب معرفة خصوصيتها فيه، من خلال معرفة وجوه اتفاقها واختلافها في كلا النظامين وكذلك امكانية استفادة كل نظام من مزايا الآخر في أداء كفاءة الدعوى الدستورية. وقد استخدم الباحث في سبيل تحقيق غايته مدخل دراسة الحالة إذ اختار أمريكا بوصفها الدولة التي تأسست فيها الرقابة على دستورية القوانين، إذ أسهمت محاكمها في وضع مباديء أساسية مهمة في هذا الجال. كما اختيرت مصر لأنها الدولة العربية الأولى التي أعطت لمحاكمها، وخصوصا المحكمة الدستورية العليا، الحق في ممارسة الرقابة القضائية التي ساعدت في ترسيخ مبادىء الفصل بين السلطات وسيادة القانون، واستقلال السلطة القضائية. واستعان الباحث بالمنهج التاريخي في متابعته لنشأة الرقابة القضائية وخلفيتها التاريخية والسياسية. كما استعان بالمنهج الوصفي التحليلي أثناء دراسة الدعوى الدستورية في النظامين القانونيين الوضعى والإسلامي من أجل تحليل النصوص واستنطاقها بشكل رئيس. واستخدم الباحث المنهج المقارن من أجل الوقوف على وجوه الاتفاق والاختلاف بينهما بالإضافة إلى استخدام المنهج النقدي. وقد فصّل الباحث الأساليب المختلفة التي يتم بها رفع الدعوى الدستورية أمام المحاكم المختصة، و بيّن شروطها العامة و الخاصة بها، وأثر الحكم الصادر بدستورية أو عدم دستورية القانون بشكل تفصيلي في النظامين القانونيين الأمريكي والمصري مقارنة مع النظام القانوبي الإسلامي. ثم بيّن دور السوابق القضائية في استقرار المراكز القانونية في أمريكا مما جعل الرقابة فيها أقرب إلى النظام المركزي. أخيراً توصل الباحث الى أنّ النظام القانوني المصري يقترب من النظام القانوني الاسلامي من حيث استخدام نفس أساليب رفع الدعوى وشروطها وطبيعتها و أثر الحكم الصادر فيها. وقد استنتج الباحث أن النظام القانوني الإسلامي قد عرف الدعوى الدستورية وطبقها في الجانب العملي قبل النظام القانوني الوضعي ولكنه لم ينجح في صياغة وتقنين هذه النصوص والقضايا على شكل نظرية قانونية متكاملة كما هو الحال في النظام القانوني الوضعي، الأمر الذي أوقعها في بعض القصور في الجانب النظري.

# APPROVAL PAGE

The thesis of Nayel M following:	usa Shaker Al-Omran has been examined	d and approved by the
	Zaid Mohamad Supervisor	
	Khairil Azmin Mokhtar Internal Examiner	
	Mahdi Zahraa External Examiner	
	Nasr Eldin Ibrahim Ahmad Hussein Chairman	

# **DECLARATION PAGE**

I here declare that this dissertation is the results of own investigation, except where
otherwise stated. I also declare that is has not been previously or concurrently
submitted as a whole for my other degree at IIUM or other institutions.

Nayel Musa Shaker Al-Omran	
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## **DEDICATION**

To My Partners in the Path of Knowledge and Faith

My Dear Mother and Father

With Love, Appreciation

And Acknowledgment of Favour

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After praising Almighty Allah, He Who granted me aid, with His utmost grace, in the writing of this humble thesis, I find myself obliged, in academic honesty, to thank whoever had extended a helping hand while conducting this research, with the full admission of my sole responsibility for any deficiency or error that it may have. I thus truly thank my two respected educators, Dr. Zaid Mohamad and Prof. Dr. Mohammad Hashim Kamali, who endured, with all patience and sincerity, the responsibility of academic supervision of this research. The benefit I gained from their knowledge, and the continuous discussion with them, in addition to their encouragement, had the utmost impact on the conclusion of the study as such. My utmost appreciation also goes to the respected chairman of the viva committee, Assoc. Prof. Dr Nasr Eldin Ibrahim Ahmad Hussein., and members of the committee, Prof. Dr. Mahdi Zahraa, Asst. Prof. Dr. Khairil Azmin Mokhtar, and I also thank Assoc. Prof. Dr Naemah Ami, Deputy Dean for Postgraduate Studies-AIKOL, for facilitating the administrative procedures, and I shall not forget to thank the International Islamic University-Malaysia, which granted me the opportunity to further my studies. My continuous gratitude is to my beloved parents and siblings, and my dear friends and colleagues, especially Dr. 'Abd al-Raḥmān Ḥusein, Dr. Ḥāzim Muḥī al-Dīn, and Brother Suhaib Sharaiyra. May Allah (S.W.T.) reward all of them with His blessings.

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## LIST OF ABBREVIATIONS

S.W.T. Subhanahu wa ta'ala an Arabic phrase

(Praise be to Allah and the Most High)

P.B.U.H peace be upon him

SCC Supreme Constitutional Court of Egypt

U.S.A United States of America

S.C.U.S.A Supreme Court of United States of America

C. E. Common Era, Christian Era, or Current Era

# TRANSLITERATION TABLE

Arabic Term	Transliteration	Arabic Term	Transliteration	Arabic term	Transliteration
ç	۲	ر	r	ف	f
ب	В	ز	Z	ق	q
ت	Т	س	S	ك	k
ث	Th	ص	Ş	J	1
<b>č</b>	J	ض	<b>d</b>	م	m
۲	ķ	ط	ţ	ن	n
خ	Kh	ظ	Ż	٥	h
7	D	ى	¢	و	W
ذ	dh	غ	gh	ي	y
<u>-</u>	a	ľ	i	<u> </u>	u
1+1	ā	ـِ <b>+</b> يْ	ī	ـُ+وْ	ū

#### **CHAPTER ONE**

#### INTRODUCTION

In most democratic countries with written constitutions, one of the basic elements of the state to be submitted to law is the principle of the Supremacy of the constitution over all other norms in the legal system and over all state acts. This Supremacy implies not only submission to the procedural and organic rules established in the constitution, but also the respect of fundamental rights of individuals contained therein.

As we know the constitution is an organic and procedural as well as substantive rule. Therefore, statute could be unconstitutional not only because of the procedural non-regulation, but also when its contents are contrary to the principles established in the constitutional regarding the rights of individuals. Thus, constitutional supremacy would mean nothing if there is no particular way of the protection of the constitution.

Consequently, it is necessary to find mechanisms that lead to a more practical way. Among the mechanisms is the judicial control over the constitutionality of law which guarantees the protection of public freedoms and rights from the arbitrariness the legislature or a person's departure from it when he breaches a rule that is established by the constitution. This mechanism requires a method in order for the judiciary to look into breaches of the constitution. This operation can be executed through the constitutional action which is considered the basic way through which the courts can practice their function in controlling over the constitutionality of the legislations as well as the degree of their conformation with the constitution and its

spirit. The constitutional action plays a fundamental role in sustaining democracy in any legal system. The constitutional action has the main role in maintaining political stability within the existing constitutional framework of democratic principles and human rights. The constitutional action achieves a balance between powers given to government and the protection of human rights, all within the bound arises of the rule of law. Any observer of the rulings of the constitutional courts in the democratic countries will easily recognise the high priority it has given to human right issues. Judicial review has defined and applied important principles of human rights, including the presumption of innocence, right of access to the courts, the right to a fair trial, equal protection under the law, the right to privacy and freedom of expression. So, the judicial review aims to protect public freedom and rights through exercising laws, which are passed by legislative authority.

Therefore, if the objective of the constitutional action is to prevent the legislative authority from putting forward unconstitutional laws in contemporary countries. Then, the wisdom of the constitutional action in the Islamic law is to deny the rules from wording legislation that contradicts the legitimacy and higher divine rule demanded by Allah (S.W.T.).

Among the significant principles which have the link with the system of judicial review of laws is the principle of separation of powers. The separation of powers is one of the main principles which have helped to establish a system of judicial review in the democratic countries. This principle is that separation of powers creates a system of check and balance and thereby prevents one of the authorities from becoming too powerful. Also, the separation of powers allows the bodies exercising the different powers to become specialised with their area of activity and thus ensures that decisions are made correctly and adequately by organs especially designed for

specific tasks. The executive authority exerts influence on the judiciary through the appointment of judges, while the courts control the executive by the means of judicial review.

In the American constitution of 1787, the principle of separation of powers is a judicial fact. According to Article 3, the constitution of Virginia of 1776 stated: "the legislative, executive and judiciary departments, shall be separate and distinct, so that neither exercise the powers properly belonging to the other; nor shall any person exercise the powers of more than one of them at the same time..." The American constitution of 1787 has considered the principle of the separation of powers a very important and has clearly expressed it.

The American Constitution has stipulated the principle of separation of powers, yet this separation allowed various interferences among the powers, as a system of checks and balances. Therefore, Article 1 of the constitution entrusted the legislative powers of the United States to Congress, so that democratically-elected representatives will determine national policy. Article 2 vests the executive power of President, in the interest of a unified administration by an elected officer. Article 3 places the judicial power in judges appointed for life and removable only for high crimes and misdemeanors, so that cases may be decided without fear of reprisal.<sup>2</sup>

In this regard, Egyptian constitution authorizes executive power more than to limit it. The constitution does not state only by explicit authorization but also by its silence, gaps, and vagueness.<sup>3</sup> In this respect, the executive power is exercised by the

<sup>&</sup>lt;sup>1</sup> M. J. C Vile, *Constitutionalism and the Separation of Powers, (Claredon Press, Oxford, 1967), 119* and 147. Also see Hilaire Barnett, *Constitutional and Administrative Law,* (Cavendish Publishing Limited), 178-185.

<sup>&</sup>lt;sup>2</sup> E. C. S. Wade and A. W. Bradley, *Constitutional and Administrative Law*, (London and New York Longman, 11<sup>th</sup> Edition, 1986), 51-59.

<sup>&</sup>lt;sup>3</sup> Article 74 of Egyptian constitution of 1971." If any danger threatens the national unity or the safety of the motherland or obstructs the constitutional role of the State institutions, the President of the Republic shall take urgent measures to face this danger, direct a statement to the people and conduct a