# EFFECT OF GOVERNANCE STRUCTURE ON THE OUTREACH AND SUSTAINABILITY OF MICROFINANCE INSTITUTIONS IN BANGLADESH

BY

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#### **ABSTRACT**

This research identifies the effect of governance structure on outreach and sustainability of microfinance institutions (MFIs) in Bangladesh. One of the essential aspects of MFIs is ensuring that the governance structure is managed effectively. This study finds the effect of governance structure, outreach, and sustainability on MFIs in Bangladesh. The effective governance design for MFI has the potential to deliver sustainable institutes, in turn providing a staggering boost to Bangladesh's economy. This study makes several contributions to the existing knowledge of corporate governance and MFIs in outreach and sustainability. First, it provides evidence from Bangladesh of what aspects of governance structure need to be strengthened and how much effect each component has on MFIs outreach and sustainability. Second, the study identifies the importance of considering differences in institutional values, culture, and the environment and points to the risk of applying normative assertions of governance structure in MFIs in Bangladesh. Finally, in contrast to extant studies in the microfinance sector, this study accommodates governance structure, outreach and sustainability of MFIs in Bangladesh. The research approach is a quantitative research model. This research used empirical data. A panel data analysis approach and the random sampling technique are used. The population is 676 MFIs, and Grameen Bank of Bangladesh has a sample size of 42 institutions. Hypotheses are sourced from the Microfinance Information Exchange (MIX) database, and Microcredit Regulatory Authority (MRA), in Bangladesh. The sample period is 2009 to 2018 MFIs in Bangladesh. Fixed-effect, random-effect approaches, and generalised system method of moment (GMM) estimator approach. This study's results indicate that the association between current MFIs' performance is statistically significantly positive for sustainability and outreach variables across four categories of MFIs, suggesting that the governance structure relationship between MFIs should be examined dynamically. This demonstrates the importance of user experience as an independent variable in analysing existing governance structures and performance in the microfinance sector. Additionally, this research demonstrates that the standard of national governance has a statistically important positive effect on the sustainability and outreach of MFIs in Bangladesh. This robustness forms the groundwork for business and political policy changes that will dramatically increase the quality of life for Bangladesh's most impoverished lowest-income people and achieve SDGs. Additional study in other countries is essential to decide if this is a generalisable pattern or unique to Bangladesh. Finally, this study suggests that a regulatory and supervisory framework be introduced in Bangladesh to enhance the governance structure of MFIs. The sector requires a robust regulatory environment to improve its governance and administrative frameworks and expand the microfinance sector's outreach and sustainability opportunities.

### خلاصة البحث

تقوم هذه الاطروحة بإستكشاف تأثير هيكل الحوكمة على إنتشار وإستدامة مؤسسات التمويل العديد من المساهمات في المعر فة القائمة حول حوكمة تقدم هذه الدر اسة الأصغر في بنغلاديش الشركات ومؤسسات التمويل الأصغر من حيث الإنتشار والإستدامة وذلك بعدة طرق. أولا ، من منظور بنغلاديش ، تقدم الدراسة اقتراحاً على جوانب هيكل الحوكمة التي تحتاج إلى تعزيز إنتشار مؤسسات التمويل الأصغر وإستدامتها. ثانيا ، تحدد الدراسة ومدى تأثير كل عنصر على أهمية النظر في الاختلافات في القيم المؤسسية والثقافة والبيئة وتسلط الضوء على مخاطر تطبيق التأكيدات المعيارية لهيكل الحوكمة في مؤسسات التمويل الأصغر في بنغلاديش. وأخيراً ،على عكس الإدبيات المتاحة في قطاع التمويل الأصغر ، تأخذ هذه الدراسة في الاعتبار هيكل الحوكمة وإنتشار وإستدامة مؤسسات التمويل الأصغر في بنغلاديش. تستخدام الدراسة نموذج البحث الكمي، وهذا يمكن الباحث من تحديد فلسفة البحث والبيانات التجريبية. يتم إستخدام اسلوب تحليل البيانات المقطعية وتقنية أخذ العينات العشوائية. يتكون عينة الدراسة من 656 مؤسسة تمويل أصغر ، ومصرف غرامين بنغلاديش وحجم العينة 42 مؤسسة. تأتى الافتراضات من قاعدة ) في MRA)، وهيئة تنظيم الائتمان الأصغر (MIXبيانات تبادل معلومات التمويل الأصغر ( بنغلاديش. بالإضافة إلى ذلك ، يتم جمع البيانات المتعلقة بهيكل الحوكمة على مستوى المؤسسة من المؤسسات الفردية من خلال الاطلاع على تقاريرها السنوية ، ومواقعها الإلكترونية، ومن خلال الاتصال الشخصي بالمؤسسات الفردية. فترة أخذ العينة هي 2009 إلى 2018 في بنغلاديش. يتم إستخدام اسلوب التأثير الثابت ، التأثير العشوائي وتقدير الطريقة العامة للحظات ). تظهر نتائج كل عنصر من عناصر مؤسسات التمويل الأصغر تنبؤات نظريات GMM( الوكالة وأصحاب المصلحة والاعتماد على الموارد. وعلى وجه التحديد، أن نتائج هذه الدراسة تشير إلى أن تأثيرا هياكل الحوكمة مثل حوكمة الشركات والمساءلة والشفافية على أداء مؤسسات التمويل الأصغر في جميع أنواع مؤسسات التمويل الأصغر لا يزال مهماً حتى بعد الأخذ في الاعتبار الوجود المتنوع لهياكل الحوكمة والإنتشار وعلاقات الاستدامة. كما وأن نتائج هذه الدراسة ايضاً تشير إلى أن الارتباط بين الأداء الحالي لمؤسسات التمويل الأصغر والأداء التاريخي يعد إيجابيًا بشكل ملحوظ من الناحية الإحصائية بالنسبة لمتغيرات الاستدامة والإنتشار عبر أربع فئات من مؤسسات التمويل الأصغر ، مما يشير إلى أنه ينبغي دراسة علاقة هيكل الحوكمة بين مؤسسات التمويل الأصغر بشكل ديناميكي. وهذا يدل على الأهمية الكبيرة لإستخدام الخبرة التاريخية كمتغير مستقل في تحليل هياكل الإدارة القائمة والأداء في قطاع التمويل الاصغر. بالإضافة إلى ذلك ، يوضح هذا البحث أن معيار الحكم الوطني له تأثير إيجابي ذي دلالة إحصائية على إستدامة مؤسسات التمويل الأصغر وإنتشار ها في بنغلاديش. تشكل هذه القوة الأساس لتغيير ات الأعمال التجارية والسياسة التي ستزيد بشكل كبير من نوعية الحياة لأكثر الناس فقراً في بنغلاديش من ذوي الدخل المنخفض وتحقيق أهداف التنمية المستدامة. من الضروري إجراء مزيد من الدراسة في بلدان أخرى لتحديد ما إذا كان هذا نمو ذجًا قابلاً للتعميم أو فريدًا في بنغلاديش. وأخيراً ، تقترح هذه الدراسة إستحداث إطار تنظيمي وإشرافي في بنغلاديش لتعزيز هيكل إدارة مؤسسات التمويل الأصغر. ويتطلب هذا القطاع بيئة تنظيمية صلبة لتحسين أطر الحوكمة والأطر الإدارية وتوسيع فرص إنتشار قطاع التمويل الاصغر وإستدامته.

# APPROVAL PAGE

The dissertation of Md Nazim Uddin has been approved by the following:

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# **DECLARATION**

I hereby declare that this thesis is the result of my own investigations, except where otherwise stated. I also declare that it has not been previously or concurrently submitted as a whole for any other degrees at IIUM or other institutions.

Md Nazim Uddin

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I wish to dedicate this thesis to my beloved mother and my late father, who taught me never to give up and whose influence has been lifelong and has shaped my aspirations and goals. I also dedicate this thesis to my beloved brothers, sisters, family, friends and the Muslim Ummah.

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#### LIST OF ABBREVIATIONS

BRDB Bangladesh Rural Development Board

Breadth of Outreach

CBOs Community-Based Organizations
CDF Credit and Development Forum

Depth Depth of Outreach

ETAR Equity to Total Assets Ratio
FBM Female Board Member
FBOs Faith-Based Organizations
FSAs Financial Services Associations
FSS Financial Self-Sufficiency
GMM Generalised Method of Moment

IRDP Integrated Rural Development Programs

LTRA Loan to Total Assets Ratio
MCP Microcredit Pogramme
MFB Microfinance Bank
MFIS Microfinance Institutions

MIX Microfinance Information Exchange
MRA Microcredit Regulatory Authority
MSE Micro and Small Enterprises

NGOs Non-Governmental Organizations

NOD Number of Depositors
OSS Operating Self-Sufficiency
PWB Percentage of female Borrowers
RDS Rural Development Scheme

ROA Return on Assets
ROE Return on Equity

ROSCAs Rotating Savings and Credit Associations SACCOs Savings and Credit Cooperative Societies

SDGs Sustainable Development Goals

SHG Self-Help Group

YOGLP Yield on a Gross Loan

#### **CHAPTER ONE**

#### INTRODUCTION

#### 1.1 BACKGROUND OF STUDY

Generally, governance entails how an organisation is managed or run. The World Bank defines corporate governance as to how power structures manage resources. In Micro-Finance Institutions (MFIs), governance refers to the effective use of the resources of different stakeholders such as investors, creditors, and donors. One of the essential aspects of MFIs is ensuring that deposit-taking is managed efficiently and that the collected deposits are used for the intended purposes (Iqbal et al., 2019; Islam et al., 2015). Governance plays a significant role in economic outreach and sustainability. External forces must be used in the interests of the managers of MFIs. There are many justifications for why MFIs should be well-governed. Whenever there are examples of fraud in the MFIS, the sector is tainted in the eyes of international stakeholders such as donors (Ghosh &Guha, 2019; Thrikawala et al., 2017; Naser &Crowther, 2016).

Many believed thousands of creditworthy poor and minority borrowers were excluded from the conventional credit market. Thus, the microfinance programme started. Excluding such people from society permanently reduces their prospects of poverty reduction (Zhang & Naceur, 2019). Historically, the poor in developing nations have been forced to borrow from the informal sector, which charges exorbitant interest rates (Adusei & Obeng, 2019; Wamba et al., 2018; Quayes & Hasan, 2014). Many governments and non-governmental organizations (NGOs) feel that providing relatively inexpensive credit to the poor is an acceptable development approach. As a result, governments and NGOs have given assistance and subsidies to many businesses and agencies participating in micro-lending operations. Microcredit was the original name for microfinance, or lending small amounts of money. Microcredit's main emphasis was on lending money to the needy, and it was believed to be an efficient method to help impoverished people help themselves. Bangladesh's Grameen

Bank is a pioneer microfinance organization that started by helping the impoverished to better themselves. Grameen Bank's first financial contracts with the disadvantaged were solely for "lending" (Yunus, 2017; Ault, 2016).

Microcredit has been operating for several decades. The new version of MFIs has broadened micro saving, remittances, micro-insurance and other micro-financial products. According to Ombongi (2017), the defining features of MFIs is microinsurance, little saving, all type of small loans, and operations at the community and local levels. The distinctive feature of MFIs is social intermediation which refers to raising the poor's voice to address their ambitions, issues related to their development and concerns over policies, and business intermediation (Tang et al., 2019; Islam et al., 2015). Micro-finance is the collection of small quantities of money from a large population of people. As Meyer (2019) points out, microfinance's primary aim is to alleviate poverty amongst the world's poor. Through MFIs, such populations are included in labour markets and the economic system. Through microfinance, lowincome earners access savings to better their lives (Lam et al., 2019). In alternative terms, microfinance is the extension of formal financial services to persons considered inferior. Non-banking organizations also advocate microfinance to alleviate poverty among the world's poor (Gupta & Mirchandani, 2019). These include, for example, NGOs, cooperative societies and a wide range of rural-based table banking and rotating groups.

A literature survey indicates that modern microfinance arose in the 1970s and had taken a more cooperative approach. To this end, Rotating Savings and Credit Associations (ROSCAs) were established in several parts of the world (Chowdhury et al., 2019). MFIs nowadays have diverse sources due to the various paths different MFIs in their development. Some came from non-profits, while others came from credit unions. Some arose from the reorganization of previous public banks (Hasan & Ahmed, 2009). MFIs have grown to the point that they are now the backbone of a country's economy. The Microcredit Regulatory Authority (MRA) regulates microfinance in Bangladesh. The MFIs was founded in 1998, and by the end of 2018, it coordinated the operations of microfinance institutions in Bangladesh. This sector is

regulated by the Bangladesh Bank (Central Bank of Bangladesh) (just as the Capital Markets Authority regulates the stock and securities market).

MFIs are non-profit organizations that collect and distribute small-scale loans, mostly to low-income people. Microfinance in Bangladesh is now made up of several organizations that differ in size, vision, geographic coverage, commercial orientation, formality, and professionalism. NGOs, ROSCAs, Faith-Based Organizations (FBOs), Savings and Credit Cooperative Societies (SACCOs), Financial Services Associations (FSAs), and Community-Based Organizations (CBOS) are all examples of MFIs, according to Yunus (2017). According to a 1999 Micro and Small Enterprises (MSE) study, the industry employed 2.3 million Bangladeshis and generated 17% of the country's GDP (Mia et al., 2019). According to the Mix Market data<sup>1</sup>, the total population of MFIS borrowers rose from 0.6 million in 2000 to 30.48 million cited in the Credit and Development Forum (CDF)<sup>2</sup> in 2017. Also, savings increased to US\$ 2.64 billion in 2017 from US\$ 0.09 million in 2000. Moreover, after 2007, the MPESA mobile money transfer system accelerated the outreach of MFIs in the country (CDF,2019).

MFIs should help Bangladesh's most vulnerable people, such as women and youth. While just 62 MFIs were registered with the MRA by 2017, Bangladesh has many MFIs (MRA, 2017). In 2017, the 62 members had a total customer base of US\$ 8.1 billion, with about US\$ 1.21 billion in liquid assets. Microfinance institutions have established a competitive financial services sector with commercial banks in Bangladesh (Sun, 2012). With commercial banks, MFIs have a social purpose. In addition, many people in Bangladesh choose to deposit with MFIs since they provide greater flexibility regarding repayment durations and interest rates (Moenga, 2013). According to Lekaram (2014), the microcredit regulatory authority (MRA) divides MFIs in Bangladesh into deposit-taking and non-deposit-taking MFIs. It appears that there is an emerging consensus to conduct more studies on the effect of the

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<sup>&</sup>lt;sup>1</sup> MIX is a non-profit private organisation focused on promoting information exchange in the microfinance industry worldwide.

<sup>&</sup>lt;sup>2</sup> CDF is a national networking organisation networking for the microfinance industry in Bangladesh (http://www.cdfbd.org).

governance structure of MFIs to analyse the institutional success and corporate governance. Therefore, this study selects Bangladesh to examine corporate governance, accountability, transparency, and sustainability of MFIs, as a means to determine the economic conditions in Bangladesh.

#### 1.2 PROBLEM STATEMENT

As the microfinance sector has evolved and rapidly expanded globally and in Bangladesh, outreach and sustainability have come to the fore. More specifically, MFIs are required to reach the poor and become financially viable (Hasan et al., 2019). Indeed, MFIs have been increasingly pressured to adopt increased financial practices and become more self-sufficient (Tanin et al., 2019). The shift in the importance of MFIs into viable financial institutions while maintaining greater outreach to the poor has given rise to a debate over the trade-off between this outreach and financial sustainability.

The microfinance community has had many problems because of operational inefficiencies, including corporate governance (Ahamad et al., 2022). In this study, there are still some problems with the corporate governance of MFIs and Grameen Bank. Given its unprecedented reach in recent years, the organization's development and viability are contingent on how it is controlled — the institutional structure (board), legal framework, and level of openness, among other factors (Ashraf et al., 2022). That's why this study looks into the possibility of changing the governance structures of MFIs in Bangladesh to make them more effective and sustainable in the fight against rural poverty (Farooq et al., 2022).

Microfinance loans were developed primarily to support entrepreneurial operations in disadvantaged areas, either entirely or partly excluded from the banking system. The goal is to eliminate poverty, encourage self-employment, and empower socially excluded people, especially the poorest of the poor, by giving them the tools they need to get ahead (Mutamimah et al., 2022). The present corporate governance structure in MFIs is geared toward capital raising, which promotes the idea that

private interests gain from the poor's vulnerability, which may result in "mission drift."

There are indications that MFIs' priorities have shifted away from outreach to poorer consumers and toward profit-making and improved financial performance (Mia, 2022). The priority of MFIs to reach the rural poor appears to be in question. MFIs are shifting their focus away from the rural poorest of the poor to the urban poor. The allotment of loan amounts in metropolitan regions by MFIs boosts their profit-making (Remer & Kattilakoski, 2021). As a result, the need for more money has led to less outreach from MFIs.

MFIs in Bangladesh have created central offices in each country's divisions and are moving to a more decentralized approach to work more efficiently and effectively (Rizkiah, 2019). Nonetheless, these measures do not necessarily significantly influence poverty reduction; rural people continue to fight for daily bread. This might imply that MFIs have yet to significantly impact capacity development for the poorest stratum of society (Nasrin et al., 2018). MFIs' goals are centred on outreach, which has been more thoroughly structured into governance criteria (Hasan et al., 2019). Preparation of increased general guidelines for corporate governance to address present deficiencies for MFIs, as well as dealing with cultural and regional variances via establishing a specialized framework for corporate governance, provide meaningful, practical, and sustainable contributions to outreach.

Good corporate governance in achieving MFIs' main aims and supporting further industry development has been underlined as a critical aspect of improving outreach performance, which would, in turn, encourage sustainable growth of micro-, small-, and medium-sized firms (MSMEs) in Bangladesh (Iqbal et al., 2019).

These are missing from these systems' well-intended normative degree of outreach. Furthermore, the financial viability of MFIs must be considered a crucial component of any empirical investigation. The institution's solvency is challenged if financial performance falls too much (Jacoby et al., 2019). MFIs must minimize the risk of management failures that might affect the efficacy of funding received from domestic and foreign donors. Transparency and accountability are essential.

Many issues must be considered in the context of Bangladesh. Improved access to MFIs, timely participation, non-collateralized loans, gender equality, transparency in monitoring loan-fund utilization and growing the pool of accessible resources are needed (Alam et al., 2019). Improving the outreach of MFIs in the context of sustainable development requires the development of an MFI governance model that requires more participation from all stakeholders and less game-playing between parties trying to take advantage of each other (Ali et al., 2017).

Most MFIs have a dual mission: a social mission to provide financial services to large numbers of low-income people to improve their welfare and a commercial mission to provide those financial services in a financially viable manner. MFIs are faced with the challenge of reaching indigent clients and making this service profitable to meet their internal financial objectives (Mia et al., 2018). Other research has looked at the issue of sustainability versus outreach. Mia & Aslam (2017) added a new dimension to the current literature by examining empirical evidence for a compromise between outreach depth and profitability. They investigate whether higher profitability is linked to a lesser depth of outreach to the poor and whether the institutional structure of microfinance compromises financial success and depth of outreach. Running regressions revealed that financial self-sufficiency is unrelated to any outreach indicators, concluding that earnings and outreach exist.

In Bangladesh, studies have been done over the last ten years focusing on credit rationing (Jaiyeoba et al., 2018), determinants of profitability (Uddin, 2018) and factors influencing sustainability (Jaiyeoba et al., 2018). However, the relationship between outreach and financial sustainability of microfinance institutions has never been explored. Thus, this study is designed to identify financial sustainability levels, the depth of outreach, and the relationship between the two, specifically in Bangladesh. MFIs have encountered significant challenges in many areas of the world. For example, the MFIs sector crises in Bangladesh, India, and Pakistan resulted in massive customer loan defaults and the ultimate collapse of several MFIs (Ferdousi, 2015; Derakhsan et al., 2019). High capital expenditure, high employee turnover, a high-profit margin, and reduced profit levels are symptoms of poor corporate governance in MFIs and microfinance banks (Iqbal et al., 2019). Inefficiencies in loan administration, excessive employee turnover, inadequate liquidity management